

# Public Document Pack

## Overview and Scrutiny Management Committee

Thursday, 14th September,  
2023  
at 5.30 pm

### **PLEASE NOTE TIME OF MEETING**

Council Chamber, Civic Centre,  
Southampton

This meeting is open to the public

#### **Members**

Councillor Blackman (Chair)  
Councillor Y Frampton  
Councillor Galton  
Councillor Moulton  
Councillor Dr Paffey  
Councillor Quadir  
Councillor Evey  
Councillor Lambert  
Councillor Greenhalgh

#### **Appointed Members**

Catherine Hobbs, Roman Catholic Church  
Francis Otieno, Primary Parent Governor  
Rob Sanders, Church of England

#### **Contacts**

Emily Goodwin  
Democratic Support Officer  
Tel. 023 8083 2302  
Email: [emily.goodwin@southampton.gov.uk](mailto:emily.goodwin@southampton.gov.uk)

Mark Pirnie  
Scrutiny Manager  
Tel: 023 8083 3886  
Email: [mark.pirnie@southampton.gov.uk](mailto:mark.pirnie@southampton.gov.uk)

## **PUBLIC INFORMATION**

### **Overview and Scrutiny Management Committee**

The Overview and Scrutiny Management Committee holds the Executive to account, exercises the call-in process, and sets and monitors standards for scrutiny. It formulates a programme of scrutiny inquiries and appoints Scrutiny Panels to undertake them. Members of the Executive cannot serve on this Committee.

### **Role of Overview and Scrutiny**

Overview and Scrutiny includes the following three functions:

- Holding the Executive to account by questioning and evaluating the Executive's actions, both before and after decisions taken.
- Developing and reviewing Council policies, including the Policy Framework and Budget Strategy.
- Making reports and recommendations on any aspect of Council business and other matters that affect the City and its citizens.

Overview and Scrutiny can ask the Executive to reconsider a decision, but they do not have the power to change the decision themselves.

### **Southampton: Corporate Plan 2022-2030 sets out the four key outcomes:**

- **Strong Foundations for Life**.- For people to access and maximise opportunities to truly thrive, Southampton will focus on ensuring residents of all ages and backgrounds have strong foundations for life.
- **A proud and resilient city** - Southampton's greatest assets are our people. Enriched lives lead to thriving communities, which in turn create places where people want to live, work and study.
- **A prosperous city** - Southampton will focus on growing our local economy and bringing investment into our city.
- **A successful, sustainable organisation** - The successful delivery of the outcomes in this plan will be rooted in the culture of our organisation and becoming an effective and efficient council.

### **Procedure / Public Representations**

At the discretion of the Chair, members of the public may address the meeting on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

### **Access is available for disabled people.**

Please contact the Democratic Support Officer who will help to make any necessary arrangements.

### **Fire Procedure: -**

In the event of a fire or other emergency a continuous alarm will sound, and you will be advised by Council officers what action to take.

**Mobile Telephones:** - Please switch your mobile telephones to silent whilst in the meeting

**Use of Social Media:** - The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room, you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public. Any person or organisation filming, recording, or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so. Details of the Council's Guidance on the recording of meetings is available on the Council's website.

**Smoking Policy:** - The Council operates a no-smoking policy in all civic buildings.

**Dates of Meetings for the Municipal Year:**

<b>2023</b>	<b>2024</b>
10 August	11 January
14 September	01 February
12 October	07 March
9 November	11 April
14 December	

**CONDUCT OF MEETING**

**TERMS OF REFERENCE**

The general role and terms of reference for the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council’s Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

**RULES OF PROCEDURE**

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

**BUSINESS TO BE DISCUSSED**

Only those items listed on the attached agenda may be considered at this meeting.

**QUORUM**

The minimum number of appointed Members required to be in attendance to hold the meeting is 4.

**DISCLOSURE OF INTERESTS**

Members are required to disclose, in accordance with the Members’ Code of Conduct, **both** the existence **and** nature of any “Disclosable Pecuniary Interest” or “Other Interest” they may have in relation to matters for consideration on this Agenda.

**DISCLOSABLE PECUNIARY INTERESTS**

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
  - a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
  - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

### **Other Interests**

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

- Any public authority or body exercising functions of a public nature
- Any body directed to charitable purposes
- Any body whose principal purpose includes the influence of public opinion or policy

### **Principles of Decision Making**

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

## **AGENDA**

### **1 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)**

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

### **2 ELECTION OF VICE CHAIR**

To elect the Vice Chair for the Municipal Year 2023/24.

### **3 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS**

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

### **4 DECLARATIONS OF SCRUTINY INTEREST**

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

### **5 DECLARATION OF PARTY POLITICAL WHIP**

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

### **6 STATEMENT FROM THE CHAIR**

### **7 MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING) (Pages 1 - 4)**

To approve and sign as a correct record the Minutes of the meetings held on 10 August 2023 and to deal with any matters arising, attached.

### **8 FORWARD PLAN (Pages 5 - 10)**

Report of the Scrutiny Manager enabling the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive.

**9 DRAFT CLIMATE CHANGE STRATEGY (Pages 11 - 78)**

Report of the Cabinet Member for Environment and Transport recommending that the Committee review and provide feedback on the Council's draft Climate Change Strategy.

**10 HOW DO WE GET A BETTER DEAL FOR PRIVATE SECTOR RENTERS IN SOUTHAMPTON? - SCRUTINY INQUIRY TERMS OF REFERENCE (Pages 79 - 86)**

Report of the Scrutiny Manager recommending that the Committee consider and approve the draft terms of reference for the scrutiny inquiry.

**11 MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE (Pages 87 - 94)**

Report of the Scrutiny Manager enabling the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.

Wednesday, 6 September 2023

Director – Legal, Governance and HR

# Public Document Pack Agenda Item 7

---

SOUTHAMPTON CITY COUNCIL  
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE  
MINUTES OF THE MEETING HELD ON 10 AUGUST 2023

---

Present: Councillors Blackman (Chair), Y Frampton, Quadir, Evemy, Lambert, Greenhalgh, Fitzhenry and Houghton  
Appointed Members:

Apologies: Councillor Dr Paffey  
Appointed Member: Rob Sanders

12. **APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)**

The Committee noted that Councillors Greenhalgh and Lambert were in attendance as a permanent replacement for Councillors Letts and Rayment in accordance with Procedure Rule 4.3.

It was noted that following receipt of the temporary resignations of Councillors S Galton and Moulton from the Committee, the Director of Legal, Governance and HR, acting under delegated powers, had appointed Councillors Houghton and Fitzhenry to replace them for the purposes of this meeting.

Apologies were received from Councillor Dr Paffey and Appointed Member Rob Sanders.

13. **ELECTION OF VICE-CHAIR**

The Committee noted that Councillor Moulton had been nominated for the role of Vice Chair for the Municipal Year 2023/24, however the election could not be confirmed as Councillor Moulton was not in attendance.

**RESOLVED** that the election of Vice Chair for the Municipal Year 2023/24 would be deferred to the next meeting.

14. **MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)**

**RESOLVED:** that the minutes for the Committee meeting on 13 July 2023 be approved and signed as a correct record.

15. **CONSIDERATION FOR THE FUTURE OF HOLCROFT HOUSE**

The Committee considered the report of the Scrutiny Manager which recommended that the Committee discussed the information contained within the appended briefing paper and, subject to agreement, provided feedback to the consultation process to be considered by the Executive when reaching a decision on the future of Holcroft House.

Councillor Fielker, Cabinet Member for Health, Adults and Housing; Mike Harris, Chief Executive; and Claire Edgar, Executive Director Wellbeing and Housing; were present and with the consent of the Chair addressed the meeting.

**RESOLVED**

- 1) That the Administration ensures that:
  - a. the consultation on the future of Holcroft House is promoted via the normal channels utilised by the Council.
  - b. the consultation is reviewed to ensure that the options are clear.
- 2) That the Committee are provided with an overview of the provider market in Southampton and the surrounding area for residents with dementia requiring residential care.
- 3) That the decision making report on the future of Holcroft House, that will be considered by Cabinet and the OSMC in September, includes detailed feedback on the outcomes from the consultation process, as well as the financial implications of the alternative options considered and rejected.
- 4) That, reflecting the complexities relating to the financial implications of the available options, the Finance Business Partner for Adult Social Care is invited to attend the 14 September meeting of the OSMC.

16. **COUNCIL PERFORMANCE SCORECARD**

The Committee considered the report of the Leader and Chief Executive which provided the Committee with an overview of the Council's performance up to the end of June 2023.

Councillor Fielker, Deputy Leader; Mike Harris, Chief Executive; and Dan King, Service Lead - Intelligence and Strategic Analysis; were present and with the consent of the Chair addressed the meeting.

**RESOLVED** that all 51 elected members would be given access to the Council's Performance Report.

17. **FORWARD PLAN - REVENUE AND CAPITAL FINANCIAL MONITORING**

The Committee considered the report of the Scrutiny Manager which enabled the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive.

**REVENUE AND CAPITAL FINANCIAL MONITORING**

The Committee considered the briefing papers attached to this item detailing the forthcoming Cabinet Decisions regarding the Revenue and Capital Financial Monitoring for the period to the end of June 2023.

Councillor Letts, Cabinet Member for Finance and Change; Mike Harris, Chief Executive; Mel Creighton, Executive Director of Resources; and Keith Petty, Senior Finance Business Officer were present and with the consent of the Chair addressed the meeting.

**RESOLVED:** that on consideration of the briefing paper relating to the forthcoming Cabinet Decisions on Revenue and Capital Financial Monitoring for the period to the end of June 2023, the Committee recommended that an overview of the outcomes from



the Council's voluntary redundancy scheme would be circulated to the Committee when available.

18. **SCRUTINY INQUIRY 2023/24 - SHORTLIST**

The Committee considered the report of the Scrutiny Manager which asked that the Committee considered the shortlisted subjects and identified a preferred topic for the 2023/24 inquiry.

Councillor Windle was present and with the consent of the Chair addressed the meeting. Councillors Bunday, Barbour, Bogle, and Wood had provided written information in support of suggested subjects which were shared at the meeting.

**RESOLVED** that after consideration of the shortlisted subjects, as set out in paragraph 8 of the report, the Committee concluded that, whilst all the topics were important the scrutiny inquiry for 2023/24 would be an investigation into a better deal for private sector renters in Southampton. The Committee requested that the Scrutiny Manager bring forward terms of reference for the inquiry at the September meeting.

19. **MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE**

The Committee noted the report of the Scrutiny Manager which enabled the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.

This page is intentionally left blank

# Agenda Item 8

<b>DECISION-MAKER:</b>	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
<b>SUBJECT:</b>	FORWARD PLAN		
<b>DATE OF DECISION:</b>	14 SEPTEMBER 2023		
<b>REPORT OF:</b>	SCRUTINY MANAGER		
<b><u>CONTACT DETAILS</u></b>			
<b>Executive Director</b>	<b>Title</b>	<b>Executive Director – Corporate Services</b>	
	<b>Name:</b>	<b>Mel Creighton</b>	<b>Tel: 023 8083 3528</b>
	<b>E-mail</b>	<b>Mel.creighton@southampton.gov.uk</b>	
<b>Author:</b>	<b>Title</b>	<b>Scrutiny Manager</b>	
	<b>Name:</b>	<b>Mark Pirnie</b>	<b>Tel: 023 8083 3886</b>
	<b>E-mail</b>	<b>Mark.pirnie@southampton.gov.uk</b>	
<b>STATEMENT OF CONFIDENTIALITY</b>			
None			
<b>BRIEF SUMMARY</b>			
This item enables the Overview and Scrutiny Management Committee (OSMC) to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive to ensure that forthcoming decisions made by the Executive benefit local residents.			
<b>RECOMMENDATIONS:</b>			
	(i)	That the Committee discuss the items listed in paragraph 3 of the report to highlight any matters which Members feel should be taken into account by the Executive when reaching a decision.	
<b>REASONS FOR REPORT RECOMMENDATIONS</b>			
1.	To enable Members to identify any matters which they feel Cabinet should take into account when reaching a decision.		
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>			
2.	None.		
<b>DETAIL (Including consultation carried out)</b>			
3.	The Council's Forward Plan for Executive Decisions from 19 September 2023 has been published. The following issues were identified for discussion with the Decision Maker:		
	<b>Portfolio</b>	<b>Decision</b>	<b>Requested By</b>
	Adults, Health & Housing	Holcroft House options	Cllr Blackman
4.	Briefing papers responding to the items identified by members of the Committee are appended to this report. Members are invited to use the papers to explore the issues with the decision maker.		

<b>RESOURCE IMPLICATIONS</b>	
<b><u>Capital/Revenue</u></b>	
5.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
<b><u>Property/Other</u></b>	
6.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
<b>LEGAL IMPLICATIONS</b>	
<b><u>Statutory power to undertake proposals in the report:</u></b>	
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<b><u>Other Legal Implications:</u></b>	
8.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
<b>RISK MANAGEMENT IMPLICATIONS</b>	
9.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
<b>POLICY FRAMEWORK IMPLICATIONS</b>	
10.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
<b>KEY DECISION</b>	No
<b>WARDS/COMMUNITIES AFFECTED:</b>	None directly as a result of this report
<b><u>SUPPORTING DOCUMENTATION</u></b>	
<b>Appendices</b>	
1.	Briefing Paper – Holcroft House options
<b>Documents In Members’ Rooms</b>	
1.	None
<b>Equality Impact Assessment</b>	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?	Identified in Executive report
<b>Data Protection Impact Assessment</b>	
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	Identified in Executive report
<b>Other Background Documents</b>	
<b>Equality Impact Assessment and Other Background documents available for inspection at:</b>	

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)	
1.	None	

This page is intentionally left blank

## BRIEFING PAPER

**SUBJECT:** HOLCROFT HOUSE OPTIONS  
**DATE:** 14 SEPTEMBER 2023  
**RECIPIENT:** OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

### THIS IS NOT A DECISION PAPER

#### SUMMARY:

At a meeting on 19 September 2023 Cabinet will consider a report of the Cabinet Member for Adults, Health and Housing on Holcroft House. The Cabinet report and appendices will be published on 11 September 2023.

#### BACKGROUND and BRIEFING DETAILS:

1. The Cabinet report on the options for Holcroft House will be published on 11 September 2023. Public consultation has been undertaken on proposals relating to the future of Holcroft House, a 34-bedroom residential home in Thornhill that provides short and long term care for adults living with dementia.

#### RESOURCE/POLICY/FINANCIAL/LEGAL/RISK MANAGEMENT IMPLICATIONS:

2. Details will be set out in the Executive decision making report published on 11 September 2023 - [Agenda for Cabinet on Tuesday, 19th September, 2023, 4.30 pm | Southampton City Council.](#)

#### Appendices/Supporting Information:

3. Details will be set out in the Executive decision making report published on 11 September 2023 - [Agenda for Cabinet on Tuesday, 19th September, 2023, 4.30 pm | Southampton City Council.](#)

<b>Further Information Available From:</b>	<b>Name:</b>	Vernon Nosal – Director of Operations, Adults Social Care
	<b>Tel:</b>	023 8254 5600
	<b>E-mail:</b>	<a href="mailto:vernon.nosal@southampton.gov.uk">vernon.nosal@southampton.gov.uk</a>

This page is intentionally left blank



<b>DECISION-MAKER:</b>	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
<b>SUBJECT:</b>	DRAFT CLIMATE CHANGE STRATEGY & ACTION PLAN
<b>DATE OF DECISION:</b>	14 SEPTEMBER 2023
<b>REPORT OF:</b>	CLLR KEOGH CABINET MEMBER FOR ENVIRONMENT & TRANSPORT

<b><u>CONTACT DETAILS</u></b>			
<b>Executive Director</b>	<b>Title</b>	<b>Executive Director for Place</b>	
	<b>Name</b>	<b>Adam Wilkinson</b>	<b>Tel: 023 8254 5853</b>
	<b>E-mail:</b>	<b>Adam.wilkinson@southampton.gov.uk</b>	
<b>Author</b>	<b>Title</b>	<b>Sustainability Service Manager</b>	
	<b>Name</b>	<b>Steve Guppy</b>	<b>Tel: 02380 917525</b>
	<b>E-mail:</b>	<b>Steve.Guppy@southampton.gov.uk</b>	

<b>STATEMENT OF CONFIDENTIALITY</b>
N/A

<b>BRIEF SUMMARY</b>	
<p>Southampton City Council declared a climate emergency in 2019 and soon after set itself the challenge of being a net zero organisation by 2030. More recently, the Southampton City Council Corporate Plan (2022-2030) sets a vision for a zero carbon city by 2035, so that the council can be part of the solution to tackling climate change.</p> <p>This strategy and action plan is Southampton City Council’s response to the climate emergency and provides the framework for the Council’s actions to deliver net zero carbon. It builds upon the actions introduced in the Green City Plan 2030 and explores in more detail why tackling climate change is important; priorities requiring attention; the outcomes we want to achieve; and, the wider benefits on offer. Key projects and actions to achieve those outcomes are provided with timescales.</p> <p>Originally named the ‘Net Zero Strategy’ when presented for public consultation in early 2023, the current title reflects the feedback received and the subsequent inclusion of climate adaptation and resilience measures and an action plan.</p> <p>The current version has been developed following a thorough process of internal and external engagement to ensure our approach remains ambitious whilst also being achievable in its scale and scope, and strikes the right balance for SCC and those service areas who have more direct responsibility for delivering the actions.</p>	
<b>RECOMMENDATIONS:</b>	
	(i) That the Overview and Scrutiny Management Committee reviews and provides feedback on the appended Climate Change Strategy and Action Plan prior to it being presented to Cabinet in November 2023 for adoption.

<b>REASONS FOR REPORT RECOMMENDATIONS</b>	
1.	To enable the Committee to scrutinise the Draft Climate Change Strategy and Action Plan prior to adoption.
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>	
2.	Not applicable.
<b>DETAIL (Including consultation carried out)</b>	
3.	The scientific consensus is that human induced climate change has already started. Our world is warming causing more extreme weather events, and sea levels to rise. The consequences include increased flooding, more frequent and severe heat waves, water scarcity, more pollution, and loss of biodiversity. There will be a detrimental impact on people's lives including health, and damage to homes and businesses. Climate change is already having an impact, with parts of the UK reaching over 40°C in July 2022.
4.	To lead by example, and contribute to reducing emissions across the city, our Climate Change Strategy addresses our aim for the council to be net zero carbon by 2030 (across scope 1 and 2 emissions). Scope 3 emissions targets will be set when an adequate reporting method has been established.
5.	In order to take action to reduce emissions, we need to understand and measure where they come from in the first place. Scopes are the most widely used method of categorising an organisation's emissions. Scope 1 are direct emissions that the council controls, mainly from fossil fuel use such as for heating or our vehicles. Scope 2 are indirect emissions generated from producing the energy used in our buildings. This is mainly electricity use.
6.	Scope 3 are indirect emissions from sources the council uses but does not own or control, but can influence such as staff travel, all goods and services bought by the council, council building waste disposal and water. While the Council cannot directly control many sources of scope 3 emissions, it can influence them.
7.	We are a landlord for nearly 18,000 properties and while we are not in direct control of these emissions, we are responsible for them. The housing stock that we own and manage is a significant source of greenhouse gas (GHG) emissions with an estimated 42,000 tonnes of carbon dioxide emitted per year.
8.	By improving insulation, making our stock more energy efficient and less reliant on fossil fuels, we can significantly reduce the emissions associated with essentials like heating and hot water, plus our tenants' energy bills will be reduced. Due to the timeframes surrounding repair and maintenance of our stock this is a longer-term target which is why we will be measuring and reporting on these emissions separately to this strategy.
9.	Some of what needs to be done will happen outside Southampton – for example through the ongoing decarbonisation of electricity or the development of electric vehicles. However, numerous options could also be adopted within Southampton to reduce energy use and carbon emissions in homes, buildings, transport and industry, therefore we are also addressing how we can influence and support wider change in the city outside the Council's direct control.

10.	<p>With all the above in mind, we have split out what we want to achieve into four goals:</p> <ul style="list-style-type: none"> <li>• Goal 1: Achieve net zero for the council's scope 1 and 2 emissions</li> <li>• Goal 2: Reduce the council's scope 3 emissions and establish a practical solution to achieving net zero</li> <li>• Goal 3: Social housing stock to be net zero by 2035</li> <li>• Goal 4: Apply authority and use influence to support the city in becoming net zero and climate ready by 2035.</li> </ul>
	<b>Delivering the Strategy</b>
11.	<p>We have previously reported emissions through the Carbon Reduction Commitment to the Environment Agency, but this reporting mechanism has been discontinued. We have developed a toolkit to capture our organisational emissions and going forward we will be using the toolkit which follows industry best practice, has a wider scope and is more comprehensive than its predecessor. The data reported in this strategy is from this toolkit and will offer SCC the opportunity to monitor its progress. We will publish our outputs and reporting methodology to ensure transparency.</p>
12.	<p>Calculating current emissions can be difficult. As part of this Strategy, the Council will need to refine and ensure accuracy in what we report. Accurate emission reporting is critical to measuring progress and understanding if we have been successful and our offsetting needs are accurate and valid.</p>
13.	<p>We are further along in some areas (measuring emissions from our council buildings) than others (our housing stock, which is based on modelling and assumptions). As we go forward, the data will change to reflect more and more accurate measurements as well as changes in the actual measurements.</p>
14.	<p>We have set 2019 as the baseline year for reporting emissions. This is to ascertain an accurate picture of pre-pandemic conditions as there were significant changes in travel and the use of buildings during the pandemic.</p>
15.	<p>Aligning with the Corporate Plan 2022/23, we have set a city-wide target to be net zero by 2035. Reducing city wide emissions can only be achieved in partnership with communities across the city. We are proposing to use a Climate Commission and Citizen's Assembly as tools to facilitate the level of engagement required to make this happen.</p>
	<b>Consultation</b>
16.	<p>From September to November 2022 the Draft Climate Change Strategy went through an internal consultation process. External consultation commenced in January 2023 and ran until the pre-election period, covering 10 weeks in total.</p>
17.	<p>The external consultation was supported by the Council's Data, Intelligence &amp; Insight Team and the Communications Team to ensure all stakeholders were made aware of the opportunity to comment on the draft strategy. 444 responses were received and analysed and fed into the final version. A document setting out the response to categorised comments is available.</p>
<b>RESOURCE IMPLICATIONS</b>	
<b><u>Capital/Revenue/Property/Other</u></b>	

18.	The Strategy does not establish any new financial commitments in relation to the actions that will subsequently need to be delivered. As part of the delivery process, those actions will be subject to the usual project management and decision-making process and include an assessment of costs and benefits. In many cases the measures being pursued promise to offer significant opportunities for both SCC and the city. For example, SCC has already been able to demonstrate that phase 1 of its corporate property decarbonisation scheme was able to reduce the annual energy bill by £329,000 whilst reducing our carbon emissions by 255 tonnes per year. Whilst estimates suggest that a citywide retrofit programme of buildings could reduce carbon emissions by 40% and reduce the city's total energy bill by £62M per year and create 744 employment years.
-----	---

### LEGAL IMPLICATIONS

#### Statutory power to undertake proposals in the report:

19.	N/A
-----	-----

#### Other Legal Implications:

20.	Through the Climate Change Act 2008, the UK Government in June 2019 committed to a 100% reduction of greenhouse gas emissions by 2050 compared with 1990 levels. This is referred to as the net zero target.
-----	--

### RISK MANAGEMENT IMPLICATIONS

21.	The warming of our planet, which emissions are contributing towards, threatens our natural environment, human health and wellbeing. Reaching net zero will require commitment from across all departments of the council. We have introduced carbon literacy training so that all staff can understand why and how we can achieve this and are working on integrating climate change into the decision-making process. Individual departments will need to set out more detailed plans on how they will achieve this e.g. a detailed retrofit strategy for SCC housing stock.
-----	---

### POLICY FRAMEWORK IMPLICATIONS

22.	The Council have made a public commitment to reduce emissions by 2030. The Corporate Plan 2022/30 sets a further ambition for Southampton to be a Zero Carbon City by 2035. The Green City Plan describes how we will deliver our environmental commitments, including reaching net zero emissions by 2030 across council buildings and operations. The Strategy and Action Plan will assist with delivery of the Corporate Plan 2022/30 and satisfy actions identified in the Green City Plan. They will form part of an integrated policy framework that will ultimately replace the Green City Plan and ensure that the council is able to demonstrate an ongoing commitment to address the challenges of climate change and ecological decline by creating a cleaner, greener, healthier and more sustainable city.
-----	---

<b>KEY DECISION?</b>	No
<b>WARDS/COMMUNITIES AFFECTED:</b>	ALL
<u>SUPPORTING DOCUMENTATION</u>	
<b>Appendices</b>	

1.	Climate Change Strategy and Action Plan
----	---

**Documents In Members' Rooms**

1.	N/A
----	-----

**Equality Impact Assessment**

Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out?	Yes
--	-----

**Data Protection Impact Assessment**

Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	No
---	----

**Other Background Documents**

**Other Background documents available for inspection at: N/A**

<b>Title of Background Paper(s)</b>	
-------------------------------------	--

1.	N/A
----	-----

This page is intentionally left blank

# DRAFT - Southampton City Council Climate Change Strategy and Action Plan 2023-2030

*How we will become a net zero city and tackle the challenges of climate change*

## Contents

### 1. Summary

### 2. Context

2.1 Climate Change

2.2 Southampton City & Council

### 3. Approach

3.1 Underlying Principles

3.2 Governance

### 4. Emissions Calculations

4.1 Historic Emissions

4.2 Current Emissions

4.3 Trajectory

### Page 18 5. Our Priorities

Goal 1: achieve net zero for the council's scope 1 & 2 emissions

Goal 2: Set targets and reduce scope 3 emissions and establish a practical solution to achieving net zero

Goal 3: Social housing stock to be net zero by 2035

Goal 4: apply authority and use influence to support the city in becoming net zero and climate change ready by 2035

Appendix – Action Plan

## Figures and Infographics

Southampton Green City Infographic 2023

Strategy links diagram

Fig. 1: Historic emissions based on CRC methodology

Fig 2: SCC emissions sources % 2019 baseline year

Fig.3: Scope 1 and 2 emissions since baseline year

Fig. 4: Emissions trajectory for Southampton City Council

Fig 5: Citywide emissions



# 1. Summary

**What** - This strategy is Southampton City Council's response to the climate emergency and provides the framework for the council's actions to deliver net zero carbon.

The strategy explores why tackling and adaptation to climate change is important, what needs to be considered and the wider benefits which will be achieved, and finally highlights key timescales and projects for delivery. It is accompanied by an action plan in the appendix which will provide more detail and assign actions to lead officers or teams. The action plan will be reviewed on an annual basis, whilst the overarching strategy itself is to be reviewed every three years.

- The council will need to reduce carbon emissions to **mitigate** the effects of global climate change and help ensure cleaner air, improve public health and achieve a green economy. Green economies will be more sustainable and ensure that natural assets continue to provide the resources and environmental services for our continued wellbeing. This involves the commitment to net zero, targets and offsetting/insetting and opportunities to support biodiversity. Nature-based solutions will be sought to contribute to reducing emissions in the first place and offsetting to be last resort with it remaining local, accountable, and long term. However there will inevitably be the need for some offsetting as an interim solution. We will continue to explore opportunities to achieve true net zero.
- **Adaptation** is a necessary part of this process, and the council will need to put measures in place to influence and adjust the environment, behaviours, and practices to withstand the effects that climate change is likely to present and, benefit from opportunities.
- These outcomes rely on the council in becoming **resilient**, anticipating any shocks that climate change might bring to everyone's daily lives and being prepared to recover from their impacts in a timely and efficient manner. Preserving biodiversity goes hand in hand with tackling climate change as increasing the quality and quantity of green infrastructure will help tackle both the causes and effects of climate change. Climate change will have adverse effects on many species therefore tackling climate change is important for both human and animal health.

**Why** - Net zero means reducing emissions as close to zero as possible and to balance any remaining emissions by removing them from the atmosphere. The term net zero is important in terms of reducing global warming. Our world is warming causing more extreme weather events, and sea level rise. The scientific consensus is that human induced climate change has already started. The further warming of the atmosphere threatens our planet including our natural environment, and also human health and wellbeing.

The consequences include increased flooding, more frequent and severe heat waves, water scarcity, more pollution, and loss of biodiversity. There will be a detrimental impact on people's lives including health, and damage to homes and businesses. This could include impact on transport infrastructure from extreme weather events e.g. flooding on roads, buckling rail tracks, and landslips. Climate change is already having an impact, with parts of the UK reaching over 40°C in July 2022.

Southampton is a bustling multi-cultural city with a growing prosperous economy and population. With continually evolving attractive investment opportunities bringing more people and businesses into the region, it is essential that social, economic, and environmental sustainability (sustainable development) is not lost for the sake of economic growth without the consideration of climate risk and sustainable processes, such as the circular economy.

The priority will be on improving outcomes and to focus on actions which will have environmental, social, and economic co-benefits such as job creation, equity and social cohesion, energy independence, health and wellbeing, resilience, and citizen engagement. Without the commitment toward net zero and the pledge to strive toward clean economic growth, not only will Southampton struggle to deliver the net zero goal; climate adverse events will arrive without the preparedness and resilience that is needed to prevent localised climate catastrophe.

**When** - The UK Government has set a legally binding target to reach net zero by 2050. This is enshrined in the Climate Change Act 2008. To avoid the worst damages of climate change, most of the carbon emissions reduction needs to happen within the next 10 years.

Southampton City Council declared a climate emergency in 2019 and soon after set itself the challenge of being a net zero organisation by 2030. More recently, the Southampton City Council Corporate Plan (2022-2030) sets a vision for a zero carbon city by 2035, so that the city can be part of the solution to tackling climate change.



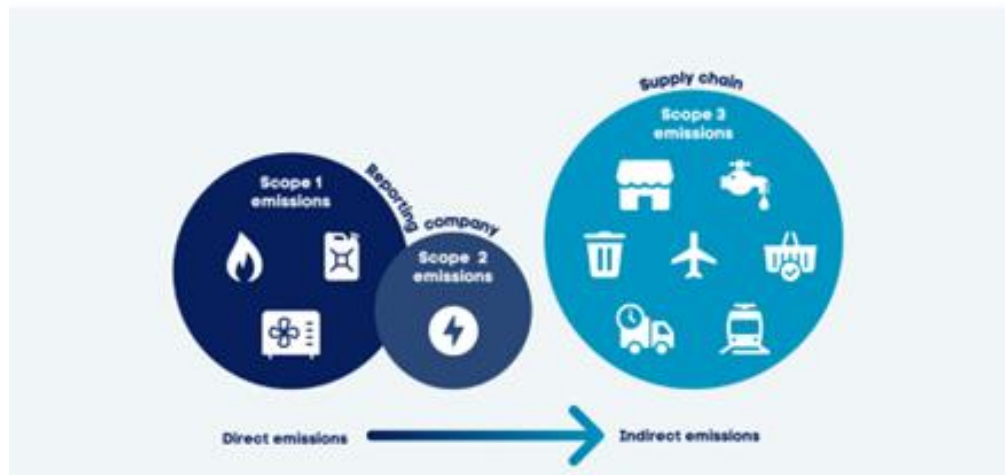
**How** - The council has identified four goals to achieve this target:

- Goal 1: achieve net zero for the council's scope 1 and 2 emissions
- Goal 2: reduce the council's scope 3 emissions and establish a practical solution to achieving net zero
- Goal 3: social housing stock to be net zero by 2035
- Goal 4: apply authority and use influence to support the city in becoming net zero and climate change ready by 2035.

When the word 'emissions', is used we're talking about greenhouse gas emissions (GHG) which increase climate warming. Greenhouse gases are mostly carbon dioxide (also known as CO<sub>2</sub>) and methane (CH<sub>4</sub>) from burning fossil fuels for energy and refrigerants. Throughout the strategy carbon dioxide equivalent (CO<sub>2</sub>e) is referred to when talking about tonnes which account for all greenhouse gasses in a single unit

- Scope 1 direct emissions that the council controls, mainly from fossil fuel use such as for heating or our vehicles
- Scope 2 indirect emissions generated from producing the energy used in our buildings. This is mainly electricity use

- Scope 3 indirect emissions from sources the council uses but does not own or control, but can influence such as staff travel, all goods and services bought by the council, council building waste disposal and water.



Page 24  
 Who - Strong collaborative partnerships with key stakeholders and organisations to achieve climate adaptation and make climate-risk related financial decisions will be key to safeguarding Southampton's future and green economic growth.

To achieve the 2035 city goal, it is acknowledged that as an influential key stakeholder and service provider, and as an individual corporate body, Southampton City Council also has a crucial part to play; a duty to lead by example, to influence and enable positive change, to guarantee that net zero is driven forward and delivered across the Southampton area. In response to this crucial need, Southampton City Council has developed this Climate Change Strategy with a vision to create a truly sustainable and climate resilient city.

**The majority of respondents of the Net Zero Strategy Consultation said that all of the groups listed in the survey (National Government, businesses, organisations & industry, regional & local authorities and individuals) have a responsibility to achieve net zero targets.** The Net Zero Strategy has now been renamed the 'Climate Change Strategy' following consultation due to change in scope of the document and to aid understanding.

## 2. Context

### 2.1 Climate Change

The climate crisis is the most significant global issue to face humanity for hundreds, if not thousands, of years. Scientific evidence, gathered over many years, shows that the planet is warming, and that human activity is the main contributor to this warming. Carbon dioxide levels have increased by about 45% since before the industrial revolution. All evidence shows that this increase in greenhouse gases is almost entirely due to human activity and our reliance on fossil fuels.

The UK is already affected by long-term rising temperatures, the most recent decade (2008-2017) has been on average 1-1.2 °C warmer than the 1961-1990 average. All ten of the warmest years in the UK have occurred since 1990 with the nine warmest occurring since 2002. Along with warming at the Earth's surface, many other changes in the climate are occurring including rising sea levels and more extreme weather events.

At the UN Climate Change conference (COP21) in December 2015, 195 countries adopted the first-ever universal global climate deal. The agreement sets out a global action plan to put the world on track to avoid dangerous climate change by limiting global warming to well below 2°C above pre-industrial levels and pursue efforts towards limiting to 1.5°C. To do this we need to reach net zero carbon emissions by 2050 globally to have chance at limiting temperature increase and avoiding the worst effects of climate change. The UK government was the first nation to set a legally binding target to be net zero by 2050. The council recognises the urgency of the climate change crisis, and the benefit of action as soon as possible.

Net zero means reducing emissions as close to zero as possible and to balance any remaining emissions by removing them from the atmosphere, and 'offsetting' residual emissions with carbon sequestration nature-based actions such as planting trees, or technology-based actions such as carbon capture.

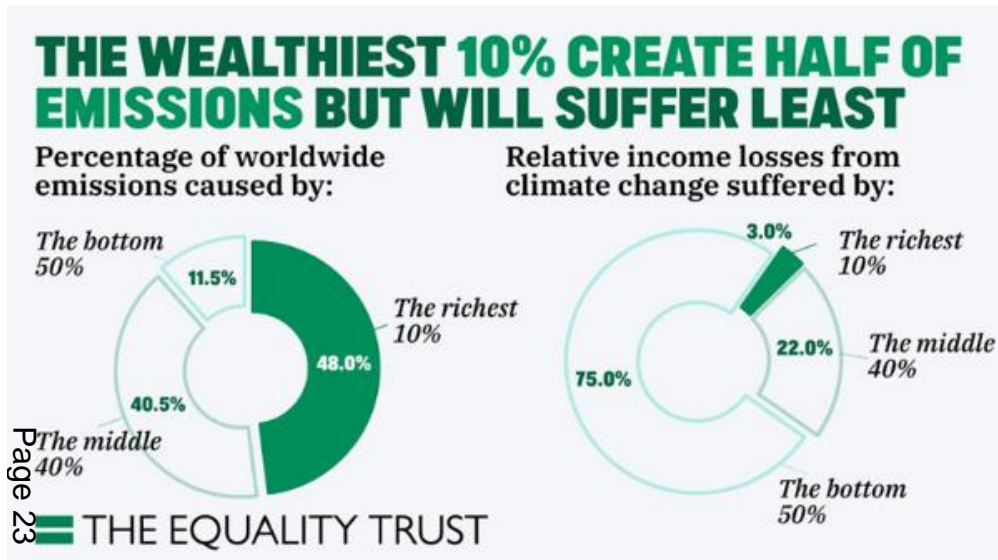
When the word 'emissions', is used we are talking about greenhouse gas emissions (GHG) which increase climate warming. Greenhouse gases are mostly carbon dioxide (also known as CO<sub>2</sub>) and methane (CH<sub>4</sub>) from burning fossil fuels for energy (in 2018, 89% of global CO<sub>2</sub> emissions came from fossil fuels and industry) and refrigerants (cooling and fridges account for 10% of global emissions). Throughout the strategy carbon dioxide equivalent (CO<sub>2</sub>e) is referred to when talking about tonnes which account for all greenhouse gasses in a single unit.

The further warming of the atmosphere threatens our planet including our natural environment, but also human health and wellbeing. Net zero will have many environmental, social, and economic benefits such as job creation, equity and social cohesion, health and wellbeing, resilience, and citizen engagement.

In addition to reducing emissions to mitigate climate change as far as possible, we need to be prepared to adapt and be resilient to the inevitable changes that climate change will bring. This will include being prepared for increased frequency of heat risk, flooding, water stress and extreme weather events, through measures such as increased green infrastructure, flood defences, water efficiency, better building design, and communication.

Within the strategic approach it is important to highlight the inequalities angle of climate change - that the most disadvantaged and who often have the lowest emissions will be the most impacted by climate change. We will need a more proportionate focus on the most vulnerable to ensure they are ready for the impacts of climate change.

The – council’s fuel poverty agenda is a good example of this proportionate focus on those most in need. This issue captured in the infographic below from The Equality Trust.



## 2.2 Southampton City & Council

The council delivers a wide range of services, e.g., planning, economic development, investment, waste services, and procurement, and has statutory duties and powers that can be used to directly change and influence the city environment. **The council has a significant influence in the decision making of how the city operates, and therefore it has a public duty to become an enabler for positive change and a responsibility to set an example for other businesses and organisations.** Working with other key influencers and organisations is key to making the net zero target in becoming a reality.

Southampton City Council's 2022-2030 Corporate Plan outlines the council's key values and ambitions for a cleaner, healthier, and prosperous city.

These are:



It is through this policy that Southampton City Council has committed to being a sustainable city and organisation, promoting social value, environmental enhancement, and clean economic growth. To boost sustainable development implementation throughout the city the council will need to address the direct effects of climate change and put measures in place to become more resilient and adaptive.

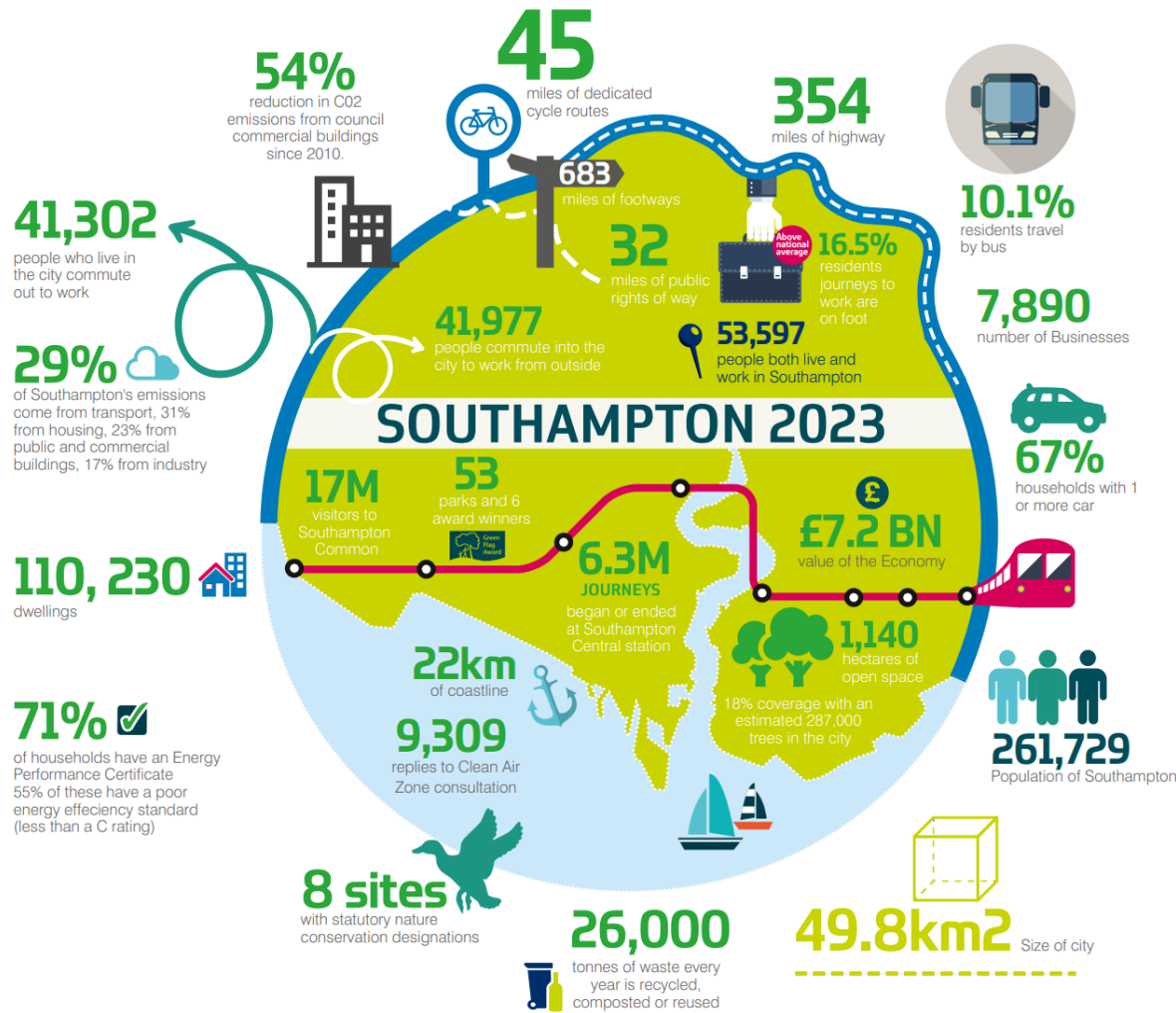
In autumn 2022, the government commissioned an [Independent Review of Net Zero](#). The review was tasked with assessing the government's approach to net zero, to ensure it was pursuing the most economically efficient path to meeting its climate change commitments, given the changed economic context. It acknowledged that in order to achieve net zero, there will need to be significant investment across the board, whilst stating that the benefits of decarbonisation will outweigh the costs, both for the economy and wider society.

The report underlines the huge ambition from local authorities, highlighting the fact that over 300 local authorities have set net zero targets and/or declared climate emergencies. The role of local authorities is referred to as being extremely important and a locally-led approach is outlined as being the most cost-effective way of delivering net zero, this is because all local areas are different with their own priorities, meaning that what works well in one area will not necessarily be the best approach for another area. The report demonstrated how a place-specific approach to net-zero results in significantly larger financial benefits, whilst making up just a fraction over the overall investment costs.

Southampton City Council is responsible for the delivery of a wide range of services dedicated to the Southampton community and is responsible for a large portfolio of buildings for with mixed use. These buildings include housing, leisure centres, schools, libraries, children's centres, the Civic Centre and the council offices. The council is

also responsible for several car parks, street lighting and parks. Southampton has a key part to play and a crucial responsibility to manage these buildings sustainably. Improvements to the building fabric and efficiency is likely to have a dramatic impact alongside behaviour change programmes, such as My Journey.

## Southampton Infographic



## 3. Approach

### 3.1 Underlying Principles

#### 1. Lead by example

The focus of this Strategy is for Southampton City Council to lead by example, setting themselves challenging goals and influencing others to act.

#### 2. Visibility

The Council will routinely provide information on efforts being made and progress achieved in a clear, transparent, and accessible manner, including participation in the Carbon Disclosure Project (CPD).

#### 3. Prioritise front loading emissions reduction

seek a net zero approach of reducing emissions as much as possible rather than a carbon neutrality approach that may rely on offsetting. Where offsetting is necessary local solutions will be prioritised.

#### 4. Seek out and prioritise actions with co-benefits

Actions that deliver co-benefits will be prioritised. Many actions to reduce emissions and build resilience if carried out well can deliver multiple benefits for our communities such as reducing congestion, improving air quality, improved health, and economic growth.

#### 5. Flexible and Reactive

It is important to state that any opportunity to accelerate delivery will be taken in line with the other key principles set out in the Strategy, in particular the availability of resources and funding.

#### 6. Proportionate, affordable, and equitable

As a local authority it is important to recognise the wider role to society in delivering public services for the public good. Any actions taken on climate change must be in line with this and would therefore have to adhere to the principles of proportionality, affordability and be equitable. We recognise our actions can have unforeseen and unintended consequences and we will assess these and take measures to address any harmful outcomes.

#### 7. Support the green economy, innovation, and green finance solutions

The Council has identified digital transformation as a key driver for change in Southampton. Technology is an enabler that could deliver a significant step change towards a low carbon, resilient Southampton. It is therefore recognised as a key principle in this Strategy and that the council will actively prioritise the development and delivery of technology and innovation to support the climate change agenda.

#### 8. Embed in Policy

The Council will recognise the need to embed principles across all council functions and services. Ensure policy frameworks, decision making processes and funding mechanisms support their goals. It is recognised that there are significant challenges to Southampton achieving its targets. Achieving these targets will require national government action and changes to the national policy landscape. It will require a clear funded roadmap to support action at local level.

#### 9. Awareness and Collaboration



We will ensure that staff, businesses, and communities understand the role they can play and how to support our goals.

**10. Research and customer insight is used to inform decisions and service planning**

We will make best use of the available research and local research capabilities to inform decisions, interventions and evaluations. We will achieve this by applying for external funding to build in-house research capability and building closer links with research and educational institutions to build better understanding of the research available and make best use of local researchers and students.

## 3.2 Governance

To support the Council's vision, it is crucial that processes and mechanisms are put in place to ensure that there is democratic support from the current administration and the employees of the council. Below are key pieces of policy that will support the vision for net zero and how we will tackle climate change. The Council will establish an internal board that will include senior representatives from across all service areas responsible for delivering our climate change actions and will report to elected members. The board will be provided with evidence of progress and given the opportunity to scrutinise progress.

### City Strategy

This [Green City Plan 2030](#) refers to the council's own operations, buildings, and services. However, the Council also have an important role to play in leading by example across the city and further afield, working together with others, and sharing approaches to reducing emissions. The Council has proposed setting a climate commission, an independent forum that will develop and deliver coordinated action to reduce emissions in Southampton. The Council is committed to developing the right communications and activities to support residents and local organisations and businesses to reduce emissions.

### Homes

In July 2021, the Council published energy requirements for [new build developments between 2021-2025](#). This will highlight the appropriate specifications for energy conservation, carbon reduction and use of renewables. The Council is leading by example in council new builds, using their preferred approach of [LETI](#) (Low Energy Transformation Initiative) to achieve energy efficient homes. [Healthy Homes](#) is an established partnership for delivering efficiencies in homes to address fuel poverty and reducing carbon emissions.

### Transport

The [Local Transport Plan](#) outlines the strategic direction for local transport infrastructure to make it fairer, better and more sustainable.

### Business

Businesses to have training and advice on energy efficiency through the 360 programme the [Green Growth Economic Development Strategy](#) ensures we have the skills and jobs locally for the green economy. As we tackle climate change, we have the chance to create a new generation of decent, secure jobs in clean industries like electric cars, home insulation and renewable energy.

### Energy

The Council are working with partners across the city to produce a Local Area Energy Plan (LAEP) to help balance supply and demand and increase locally generated energy. A LAEP sets out the change required to transition an area's energy system to net zero in a given timeframe. This is achieved by exploring potential pathways that consider a range of technologies and scenarios, and when combined with stakeholder engagement leads to the identification of the most cost-effective preferred pathway and a sequenced plan of proposed actions to achieving an area's net zero goal. The Council also took part in the Department of Business, Energy and Industrial Strategy's (BEIS) [Heat Network Zones pilot](#) which will inform future use of heat networks (heat from a central system that goes to more than one user), including expanding and decarbonising the network in Southampton.

## **Air Quality**

The Council's [Clean Air Strategy](#) and [Air Quality Action Plan 2023-2028](#) set out how we will improve air quality in the city and address the negative impacts it has on the health of our citizens. The Clean Air Strategy prioritises measures which can deliver on both air quality and climate change agendas. The Air Quality Action Plan offer then details 60 measures the Council is pursuing to achieve these goals.

## **Health**

The [Health and Wellbeing Strategy \(southampton.gov.uk\)](#) establishes how improving health outcomes and reducing health inequalities in Southampton requires action across a wide range of determinants of health. Considering health within related wider policy making can help enable cities to have a powerful positive influence on the places and conditions in which people are born, grow, work and live, impacting on mental, physical and social health and, in turn, on the city's development and growth. The [We Can Be Active Strategy](#), which is the physical activity strategy for Hampshire & Isle of Wight including Southampton, includes actions which support more people to use active travel which has co-benefits for health and the environment.

## **Biodiversity and Green Infrastructure**

The Biodiversity and Green Infrastructure Strategies are currently in development and expected to be published in 2023.

Our vision for biodiversity is to halt the decline of biodiversity in Southampton, protect and reconnect our habitats and restore species populations. We need to protect, enhance and connect our habitat. We need to improve the condition of those habitats. In turn, species diversity and species abundance will increase, ensuring that the entire city ecosystem is healthier and more resilient to future challenges such as climate change and increases in our population.

Our vision for Green Infrastructure is to create a greener, better linked city, delivering improvements for our residents' wellbeing, ensuring resilient green infrastructure that can continue to deliver ecosystem service benefits. The Green Infrastructure Strategy will set out how the council will ensure that the city is greener and better linked, benefitting both people and nature, has been drafted, setting out why we need green and blue infrastructure, what our priorities are and how the Strategy will be implemented.

Local governments are well placed to affect positive change in biodiversity management as they regulate interactions between land management and services for local communities. Policies for biodiversity and green infrastructure are closely aligned with other sustainability topics as they help mitigate both causes and effects of climate change, as well as providing places which contribute to people's wellbeing.

# Strategy links diagram

This diagram shows where there are relevant links with other strategies and plans:



# 4. Emissions Calculations

## 4.1 Historic Emissions

This graph shows the historic emissions of Southampton City Council using Government methodology for the CRC (Carbon Reduction Commitment), which was discontinued in 2019, and was based on a business year April to March because of energy billing. We introduced a new calculation methodology in 2019/2020 to ensure we captured the full scope of our emissions and the new tool provides a more accurate and transparent method for calculations. However, the use of this new methodology means that there is some discrepancy between the historic calculations and more recent calculations we have taken from the new 2019/2020 baseline as a wider scope of emission is included.

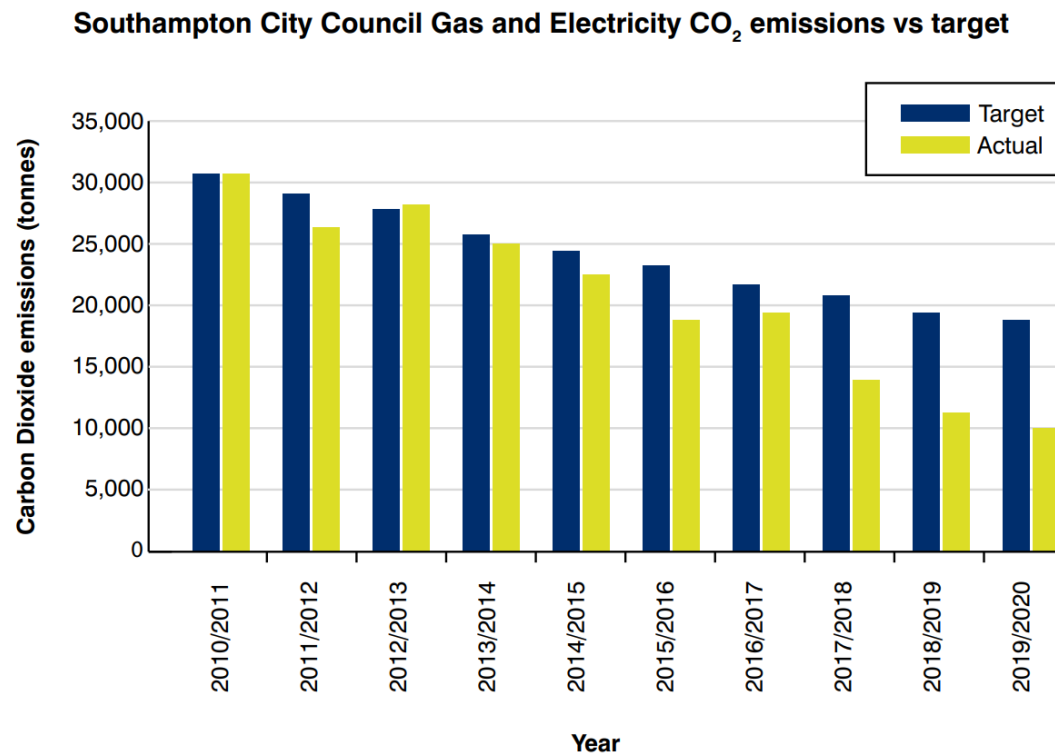


Fig. 1: Historic emissions based on CRC methodology

## 4.2 Current Emissions

The Council gathered a baseline of its carbon emissions data for the new 2019/2020 baseline. This new methodology uses the greenhouse gas reporting conversion factors from the UK Government to calculate the activity data supplied. Scopes 1 & 2 have only been included at this stage, with an estimate of those emissions being scope 3 at 70% of the overall total. With the Council's heavy portfolio of housing stock scope 3 emissions are key to an accurate baseline.

To set ambitious carbon reduction targets the council must develop an accurate methodology of measuring all scope 3 emissions. Although some scope 3 emissions are measurable with the UK Government's GHG conversion factors, others based particularly around procurement are more difficult to quantify and we can at present only estimate this total. However best estimates are inaccurate and unlikely to reflect local action or progress, therefore a tool for scope 3 emissions is currently in development. The Council has not measured or devised a baseline of the whole city's emissions at this stage but will endeavour to include this as the programme of carbon management work develops.

It is acknowledged that reduction measures alone will not reduce emissions to zero by our target dates. The process of offsetting residual emissions will be a necessary to reach our net zero goals as there will be emissions that cannot be reduced or mitigated despite our best efforts. The Council's priority is to create an offsetting scheme that ensures that the benefits are retained in Southampton. These activities could include enhancing the city's biodiversity and green space to sequester carbon e.g., tree planting or enhancing existing buildings with green roofs. To understand how much offsetting will need to take place the council will need to monitor and report carbon emissions accurately and closely and budget and plan accordingly. Council carbon emissions data and the methodologies behind them will be published on a routine basis to ensure the Council's progress is visible and will use the CPD scheme to ensure transparency across our activities.

A baseline from the year 2019 was chosen to gain a realistic grasp on the Council's average 'business as usual' emissions instead of a 2020 or 2021 baseline due to the pandemic. See Appendix 2 for further information. Amongst the data sets that were generated, it was identified that energy and the use of Council owned fleet vehicles were among the biggest polluters with controlled energy emissions totalling at 9697.21 tonnes of CO<sub>2</sub>e, with fleet emissions emitting a total of 1,688.41 of CO<sub>2</sub>e.

The biggest polluter was procurement activity, at an estimate of 30.846.71 tonnes of CO<sub>2</sub>e. Current carbon calculations are based on spend rather than the emissions and the lifecycle of the product or service purchased. Spend based calculations do not take into consideration the carbon emissions generated because of the purchase of that product, the activity that takes place to produce the product, or how a service is delivered e.g., supply chain. To reduce emissions, the council needs to adopt sustainable procurement practices, and needs to understand how to measure its impact. Steps have already been taken to make this reality with a [Social Value Procurement and Green City Policy](#) now in place. However, the Council has greater control over Council scope 1 and 2 emissions which is why we have formed the first goal to lead by example.

Southampton City Council's emissions sources % 2019 baseline year

Source	Scope	Total Emissions (tonnes CO <sub>2</sub> e)	% of Total GHG Emissions	
Natural Gas - Corporate	Scope 1	4,069.93	8.5%	
Vehicles - Council fleet	Scope 1	1,688.41	3.5%	
Fugitive GHG Emissions - Refrigerants	Scope 1	0.00	0.0%	
Scope 1 sub-total		5,758.34		
Electricity - Corporate	Scope 2	5,627.28	11.8%	
District Heating - Corporate	Scope 2	732.90	1.5%	
District Cooling - Corporate Portfolio	Scope 2	406.48	0.9%	
Scope 2 sub-total		6,766.66		
Council Procurement - Goods & Services	Scope 3	30,846.71	64.6%	
Well-to-Tank - Utilities	Scope 3	1,520.52	3.2%	
Employee Commuting	Scope 3	1,133.17	2.4%	
Electricity T&D - Corporate Portfolio	Scope 3	477.75	1.0%	
Well-to-Tank - Council Vehicles	Scope 3	401.93	0.8%	
Well-to-Tank - Employee Commuting	Scope 3	422.87	0.9%	
Business Travel	Scope 3	201.00	0.4%	
Water (Supply & Treatment) - Corporate Portfolio	Scope 3	66.61	0.1%	
Waste (SCC only)	Scope 3	41.26	0.1%	
District Heating Distribution - Corporate Portfolio	Scope 3	36.64	0.1%	
Well-to-Tank - Business Travel	Scope 3	48.94	0.1%	
District Cooling Distribution - Corporate Portfolio	Scope 3	20.32	0.0%	
Scope 3 sub-total		35,217.72		
Total GHG Emissions (tonnes CO <sub>2</sub> e)		47,742.73		

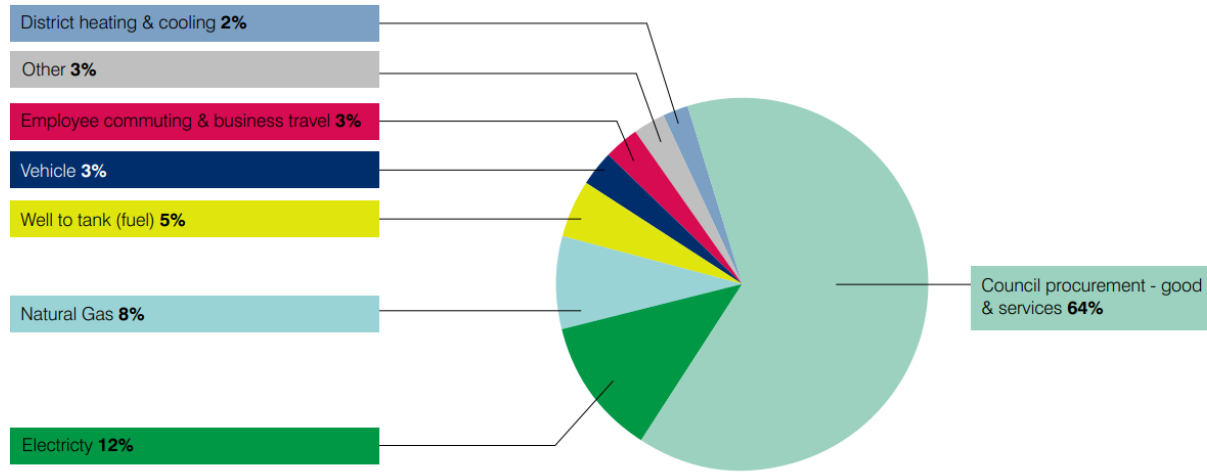
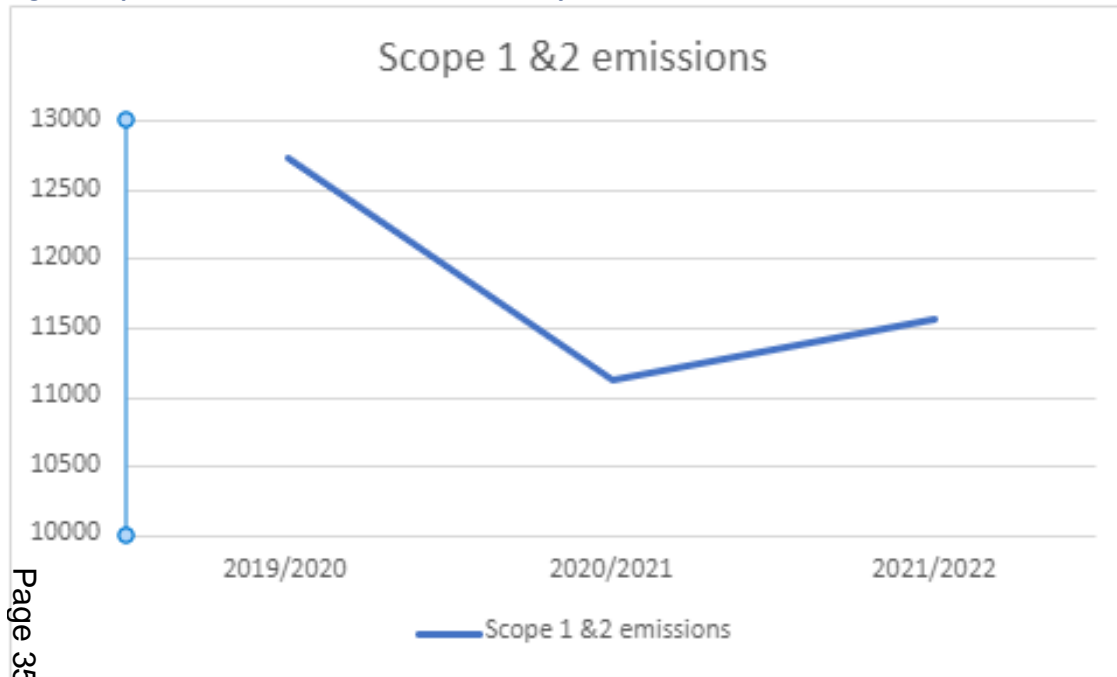


Figure 2: SCC Emission sources by % 2019 baseline year.



Fig 3: Scope 1 and 2 emissions since baseline year



Year	Scope 1 & 2 emissions
2019/2020	12740.11
2020/2021	11122.65
2021/2022	11574.06

Scope 1 and 2 emissions since the baseline year 2019. Emissions fell by 1617 tCO<sub>2</sub> in 2020 however there was a slight rise in emissions in 2021/2022 due to the unusual circumstances in 2020/2021 owing to the coronavirus pandemic. This is why 2019/2020 has been taken as a baseline to show a more business as usual scenario. Overall emissions have fallen by 1166 tCO<sub>2</sub> since the baseline year.

## 4.3 Trajectory

Figures 4a and 4b illustrate the trajectory the council's most significant sources of scope 1 and scope 2 emissions could follow to achieve net zero by 2030.

Figure 4a illustrates that for our maintained, corporate property stock, a business as usual scenario (do nothing) will still see a reduction in our emissions due to expected changes in technology and decarbonisation of the electricity grid. But this alone will not get the Council to net zero by 2030. This Strategy demonstrates how the council can achieve this and should prioritise actions that deliver the largest reductions and realise the greatest benefits first.

Figure 4b shows a rise in fleet emissions in the last financial year. This is believed to be due to a reduction in outsourcing of maintenance activities across Housing Services and the need to increase the Council fleet to facilitate these direct works. This has resulted in emissions moving from scope 3 (supplier emissions) shifting to scope 1&2 (our own direct and indirect emissions). This trend highlights an urgent need to address fleet emissions in order to realise the desired trajectory. Whilst switching existing diesel vehicles to HVO (hydrogenated vegetable oil) could present an immediate solution, as it stands there are significant cost implications and the wider benefits will need to be explored in order to support a business case. Alternative fuels like HVO still generate residual emissions and will not offer the same benefits to local air quality that vehicles with zero tailpipe emissions can offer. So, although a quick solution, the medium to long term answer for a large proportion of the fleet will still need to be aligned with national policy and the phasing out of ICE (Internal combustion engine) and growth of the electric vehicle sector. This challenge will be addressed as part of the Fleet Modernisation Programme.

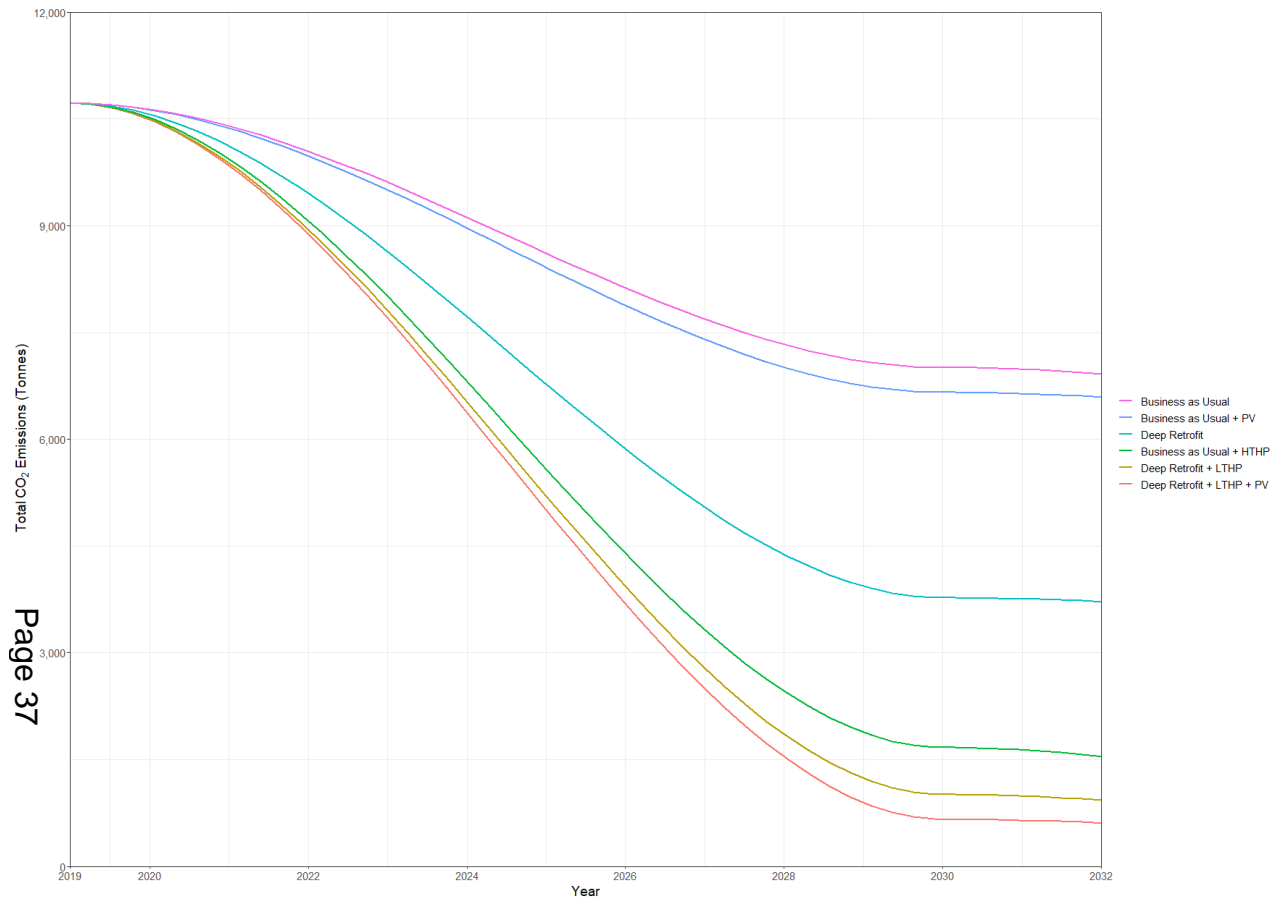
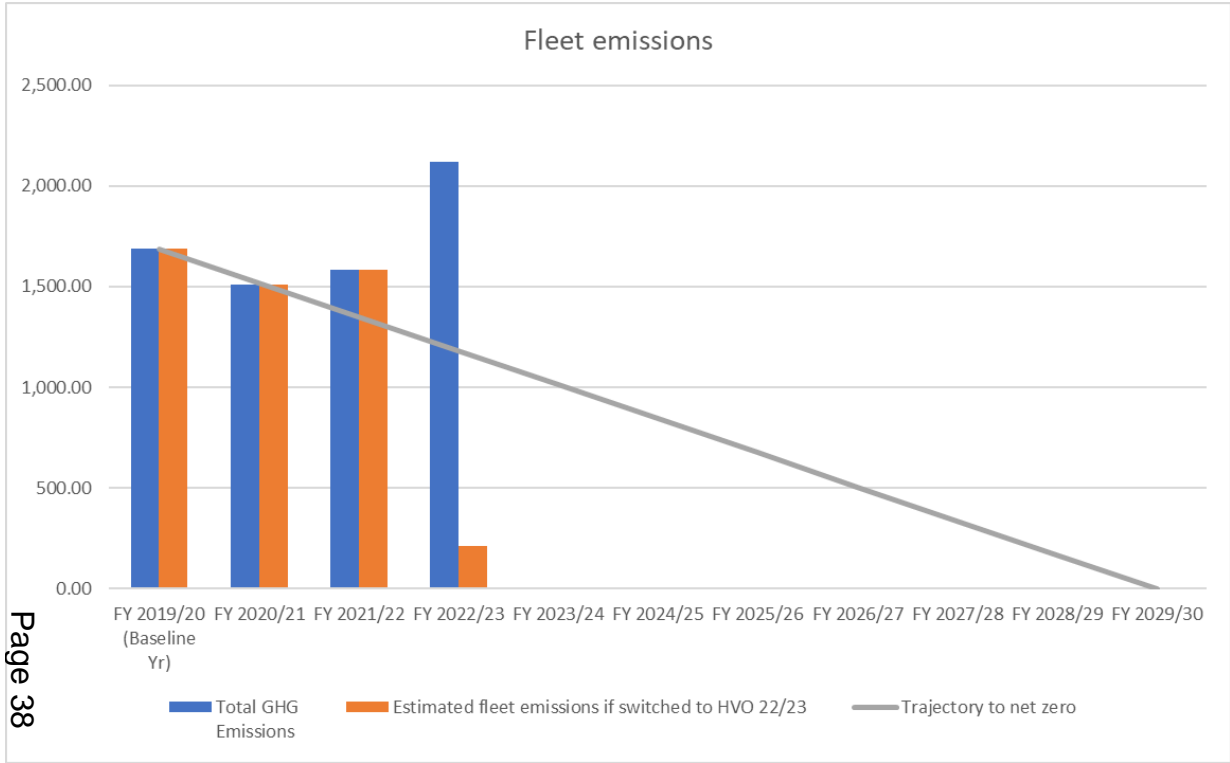


Fig 4a emissions trajectory for corporate assets (PV = photovoltaic solar panels, HTHP= high temperature heat pump, LTHP = low temperature heat pump)



4b emissions trajectory for fleet

## 5. Our Priorities

As a Council it is appreciated that there will be challenges on the road to net zero. In response to this the Council have highlighted several priorities with actions to coincide with their four goals within this document.

### Goal 1 - Achieve net zero for the council’s scope 1 & 2 emissions

The Council has identified two main priorities that will help us to achieve Goal 1:

- Mitigate emissions from all Council owned buildings and infrastructure. This includes all buildings, schools, libraries, depots, the Civic Centre, other council offices, leisure centres, children’s centres, parks, car parks, and street lighting (a total of 130 sites). These emissions are currently responsible for an estimated 10,836.59 CO<sub>2</sub>e tonnes (per year).
- Minimise fleet emissions. There are currently 465 vehicles in the Council’s fleet, plus 500 pieces of small plant and horticultural machines from strimmer, blowers to tractors. These are responsible for an estimated 1,668.41 tonnes of CO<sub>2</sub>e annually. This is approximately 13% of all scope 1 and 2 emissions.

Together, these emissions are responsible for a total of 12,505 CO<sub>2</sub>e tonnes (per year).

Page 39

Priority	What will the council do?
To minimise emissions from all Council owned buildings and infrastructure.	<ul style="list-style-type: none"> <li>• Review how we use and manage our buildings to find attainable, non-technical solution that will deliver reductions in carbon and energy costs. Aim to employ fabric first approach (insulation, repairs, draught proofing, ventilation) to reduce demand for energy and heating and to maximise energy efficiency.</li> <li>• Define delivery needs to 2030 by identifying measures (such as high efficiency LED lighting, solar electricity generation, heat pumps, insulation and improving the control of equipment) that can be installed to enable the Council to minimise demand for energy.</li> <li>• Continue to drive forward with the Corporate Asset Decarbonisation Scheme (CADS) and ‘invest to save’ finance model to deliver reduced carbon emissions and to develop the businesses cases to secure investment as needed, while also securing grants where possible, particularly through central government’s Public Sector Decarbonisation Scheme (PSDS).</li> <li>• Develop and deliver Phase 2 of CADS to reduce emissions and energy cost savings within financial year 2023/24.</li> <li>• Set up an annual CO<sub>2</sub> and cost reporting process managed under a transparent measurement and verification process.</li> <li>• Continued assessment of Council assets and new technical information so that CADS work programme has the right priorities.</li> <li>• Develop the right approach for the disposal of assets, to prioritise resources in the CADS work programme.</li> <li>• Continue effective procurement and management of energy contracts to ensure best value renewable energy is purchased and billing is accurate.</li> </ul>

	<ul style="list-style-type: none"> <li>Looking at microgeneration and complex sites as a pilot with SW Energy Hub and Elexon. Complex sites allow export of electricity from one of our assets to another through the national grid, utilising the excess electricity we generate from solar panels on one building, in other buildings across the city.</li> </ul>
<p>To minimise fleet and staff travel emissions.</p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 40</p>	<p><b>Electrification – medium to long term</b></p> <ul style="list-style-type: none"> <li>Develop a financial model that makes the savings visible and drives the opportunity for investment in high capital costs that deliver revenue savings. The finance model will need to accommodate the cost of providing and maintaining an EV charging infrastructure to meet the needs of service areas.</li> <li>Balance home base and workplace EV charging with appropriate infrastructure across the city and a solution for those vehicles without a base.</li> <li>Ensure appropriate HR policies are able to facilitate the use of vehicle telematics and EV charging infrastructure</li> </ul> <p><b>Transitional approach -short term</b></p> <ul style="list-style-type: none"> <li>Introduce a corporate wide telematics scheme (data on vehicle location and milage) to ensure Council fleet is being used appropriately to contribute to Council outcomes and provide information for EV transition.</li> <li>Introduce eco-safe driver training to ensure staff have the right education and awareness for driving in a way to minimise emissions as much as possible, during the transition to an all-electric fleet</li> <li>Develop a transition plan covering immediate opportunities and a strategic programme for fully transitioning the Council fleet to electric. There are more immediate opportunities to switch our smaller, return to base vehicles to electric. Tackling larger vehicles and specific service areas presents significant challenges for us to address. As part of the transition, we will continue to explore affordable and more sustainable “drop-in” fuels that will deliver emission reductions. This could also include use of e-bikes and e-cargo bikes.</li> </ul>

## Goal 2 – Set targets and reduce scope 3 emissions and establish a practical solution to achieving net zero

The Council has identified three priorities that will help them to achieve this goal:

- Embed sustainability into the Council’s procurement processes. Based on spend and national carbon conversion factors, it is estimated that carbon emissions from procurement are currently 30,846.71 CO<sub>2</sub>e tonnes (per year)
- Minimise emissions from waste. Emissions from the disposal of waste from council buildings is responsible for an estimated 40.15 tonnes of CO<sub>2</sub>e (per year)
- Reduce emissions from business travel. The Council has over 3,000 employees. Emissions from staff and business travel is estimated at 2,207.91 tonnes of CO<sub>2</sub>e (per year)

Together, these are responsible for a total of 33,094.77 CO<sub>2</sub>e tonnes (per year)

Priority	What will the council do?
<p>11 Embed sustainability into the Council’s procurement processes.</p>	<ul style="list-style-type: none"> <li>• Review, adopt and enforce the <a href="#">Social Value and Green City Procurement Policy</a>. The default should support the net zero agenda unless a business case can demonstrate a zero emission route is not a viable option.</li> <li>• Effectively measure through standard questions to suppliers on emissions, waste and air quality in tendering and contract monitoring with strategic and current suppliers and continue to monitor with annual updates.</li> <li>• Minimise demand by ensuring that existing assets are used effectively and question if buying is necessary, ensure volumes requested are accurate to avoid waste.</li> <li>• Embed sustainable outcomes as key consideration into the procurement process.</li> <li>• Seek goods and services that are designed to be reused and recycled, reduce and reuse resources, use sustainable materials, demonstrate a high standard of energy efficiency, use renewable energy, minimise use of single use plastics, minimise unnecessary resource use, protect and enhance ecosystems and the natural environment and minimise emissions of greenhouse gases and other pollutants.</li> <li>• Encourage innovative solutions to sustainability issues.</li> <li>• Forward plan for changes to Procurement Bill and align processes with embedding sustainability into how we procure.</li> <li>• Carbon Literacy Training sessions for staff to help decision making.</li> <li>• Work with partners to make progress on becoming a sustainable food city.</li> </ul>

<p>Minimise emissions from waste.</p>	<ul style="list-style-type: none"> <li>• Improve how we measure emissions from waste across Council operations and buildings, so it is more accurate and can monitor progress.</li> <li>• Adopt Single Use Plastic guidance to remove and reduce across council building and services.</li> <li>• Utilise <a href="#">Social Value and Green City Procurement Policy</a> to reduce waste through suppliers.</li> <li>• Follow the waste hierarchy of reduce, reuse, recycle to ensure we manage our waste, and look to develop circular economy.</li> <li>• Provide information, including bin labelling, to staff on best environmental practice through guidance, education sessions and communications so staff are engaged and knowledgeable.</li> <li>• Review contacts with waste partners to help ensure unnecessary emissions from refuse collection vehicles and waste recovery are minimised as far as is feasible.</li> </ul>
<p>To reduce emissions from business travel.</p> <p>Page 42</p>	<ul style="list-style-type: none"> <li>• The results from the 2022 staff travel survey will be used to identify priorities and develop proposals for renewing the Staff Travel Plan. <ul style="list-style-type: none"> <li>• Continue to offer a range of options for sustainable staff travel including walking, cycling, and public transport. Look into ways to finance a dedicated travel officer role (or part role) to look at driving this work forward.</li> <li>• Continue to support the development of school travel plans looking at pupil, staff and visitor’s trips. School travel commuting will fall under both the corporate Staff Travel Plan and individual school travel plans.</li> </ul> </li> <li>• Encourage staff to consider a travel decision hierarchy, i.e. Do you need to travel? What are the travel options? And have you considered more sustainable options first?... before using your own car.</li> <li>• Encourage staff who need a car to undertake their work to travel by sustainable travel modes into Southampton and use Car Club vehicles where practical based in the city centre, reducing the need for private car use and drop off/collection fees when using car hire suppliers.</li> <li>• The Council will ensure that employees will only get charged for the miles they travel and this will result in cost savings to the business.</li> <li>• Continue to develop MAAS platform, the Breeze Journey Planner to enable people to plan journeys in real time and buy all tickets in one app for seamless travel options.</li> <li>• Explore more options for encouraging sustainable travel through salary sacrifice schemes, Solent Go and rail discounts.</li> <li>• Pilot an internal Lift Share Scheme for Council staff, for those where public transport is not an alternative option.</li> <li>• The Council are investing in smart working. Genuine carbon savings for the increase in home working need to be measured, considering reduced commuting but also electricity and heating costs in the home.</li> <li>• Encourage active or more sustainable travel in communities such as Council housing estates.</li> </ul>





## Goal 3 – Social housing stock to be net zero by 2035

The council has identified one main priority that will help us to achieve this goal:

Minimise emissions from housing stock and communal areas. The Council is a landlord for nearly 18,000 homes, 17% of all dwellings in the city. We estimate these homes are currently responsible for emitting 42,000 CO<sub>2</sub>e tonnes (per year).

The definition of net zero for housing covers regulated energy (heating, hot water, and fixed lighting).

Priority	What will the council do?
<p>To minimise emissions from housing stock and communal areas.</p> <p>Page 44</p>	<ul style="list-style-type: none"> <li>• Complete a data assessment which will assign Energy Performance Certificate (EPC) rating bands to all properties and identify properties of concern. A detailed retrofit strategy for Council housing stock will be developed to prioritise properties and measures to identify the best opportunities and timescales.</li> <li>• The Council will achieve an average EPC rating of C by 2030 (the current average EPC rating is D). There will be an ambition to go further than this where possible with targets of space heating demand for 25 KWh/m<sup>2</sup>/yr for existing stock and 15 KWh/m<sup>2</sup>/yr for new housing (building to Passivhaus levels). Two of the Council’s architects are Passivhaus certified.</li> <li>• Use a fabric first approach to reduce energy demand to address fuel poverty and future proof against low renewable energy capacity in the electricity network.</li> <li>• Will adopt zero carbon technologies that will be phased in where there are appropriate opportunities, with a need to identify a target date for no new gas installations, to ensure net zero by 2035 is achievable.</li> <li>• Will explore and determine a model for solar electricity generation and how this works for tenants. Use CAPT and Absolar to identify opportunities and develop a scheme for delivering the energy to households, using any surplus to cover investment by selling back to the grid. The Council will use the export tariffs to share equitably across tenants to ensure those in properties not suitable for solar panels will not be left out of savings on their energy bills. Consideration of a strategic partner to deliver this scheme but will ensure the Council benefits of from insetting carbon reductions.</li> <li>• The Council will engage with tenants to agree on the new approach and offer guidance on using new systems.</li> <li>• Properties will be assessed and a hierarchical approach to heating systems applied, using existing heating networks, new heating networks and large-scale Air Source Heat Pump/ Ground Source Heat Pump solutions.</li> <li>• The Council will ensure that all net zero carbon works coordinate with ongoing, new or existing repairs and maintenance or new build programmes. This will include, but won’t be limited to, roof replacement and boiler replacement programmes.</li> </ul>

- |  |  |
|--|--|
|  | <ul style="list-style-type: none"> <li>• The Council will develop training to help upskill the workforce that will aid the transformation of the local economy at the scale and pace needed</li> <li>• Pursue the Social Housing Decarbonisation Fund and other appropriate grant opportunities to support the Housing Revenue Account and facilitate the delivery of measures at an appropriate scale.</li> </ul> |
|--|--|

Tackling climate change is important as the most vulnerable groups are often the most affected – this will include actions such as improving insulation for council tenants and assisting other residents to access funding for improving the energy efficiency of their homes. We are a landlord for nearly 18,000 properties and while we are not in direct control of these emissions, we are responsible for them. The Council will not always have control over the sources of housing emissions, so it will need to consider carefully what it can account for. There are likely to be certain areas that the local authority has control over, and other tenanted areas where it has limited ability to manage the emissions. The Council will be responsible for both the selection of the boiler/fuel and the standard of insulation. Whilst it cannot control the thermostat settings of how electricity is used it does have some control over a significant area of emissions.

Improvements to enhance energy efficiency will include looking at solutions such improving insulation, and also projects focusing on energy generation, for example, solar panels, air source heat pumps, or boiler replacement. Taking responsibility for areas that the Council is responsible for, for example communal areas, will also help to reduce emissions if energy management is carried out effectively. Communication with residents surrounding smart energy choices and tips to reduce bills in their homes, or tips on how to be more energy efficient is likely to also have a positive impact.

To achieve the net zero goal, the Council must set achievable targets against its services and deliverables. By doing this the Council will be able to monitor and track its Net Zero Strategy goals effectively. A renewed programme of energy efficiency and decarbonisation measures will reduce this level over the decade and is currently in redevelopment. This includes an already committed spend of £30M of energy saving measures in social housing stock over the next five years. This will save 3,000 tonnes of carbon emissions and £2.5M off tenants heating bills per year.

# Goal 4 - Apply authority and use influence to support the city in becoming net zero and climate change ready by 2035

Currently, 29% of Southampton's emissions come from the transport sector, with all city housing then responsible for 31% of emissions, public and commercial buildings for 23% and industry 17%.

Some of what needs to be done will happen outside Southampton – for example through the on-going decarbonisation of electricity or the development of electric vehicles. However, numerous options could also be adopted within Southampton to reduce energy use and carbon emissions in homes, buildings, transport and industry.

All of the evidence suggests that there are unlikely to be many 'silver bullets' that lead to dramatic step changes in a city or area's carbon footprint, but that instead multiple options have to be adopted across all sectors.

We work with the Key Cities network which comprises of 27 similar sized cities across the UK that reflects and represents urban living in the UK. They have developed the figures below and we have based the themes of this goal on their suggested priority areas.

Fig 5a Citywide emissions over time:

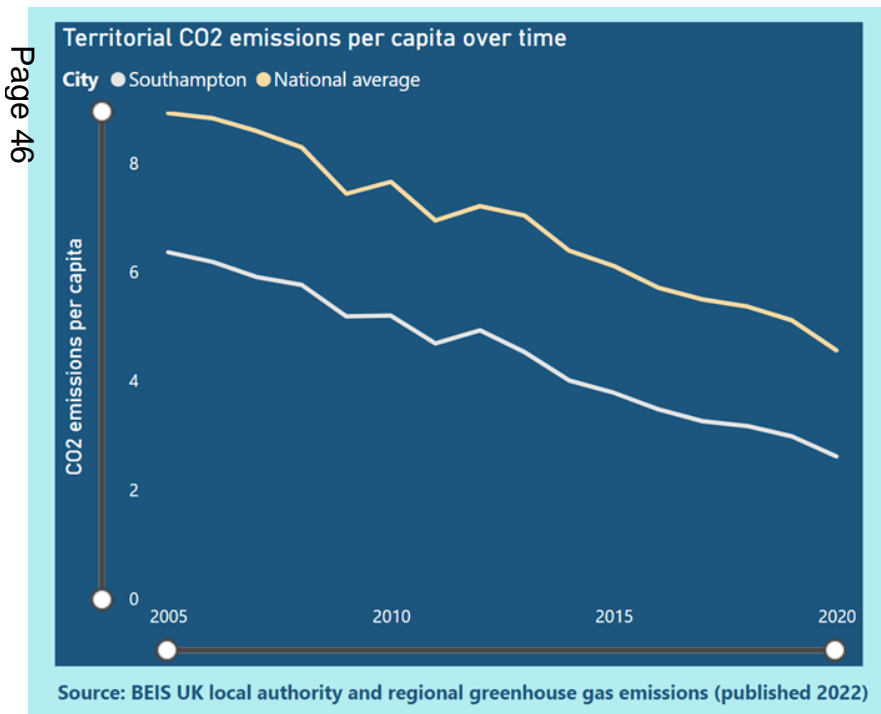
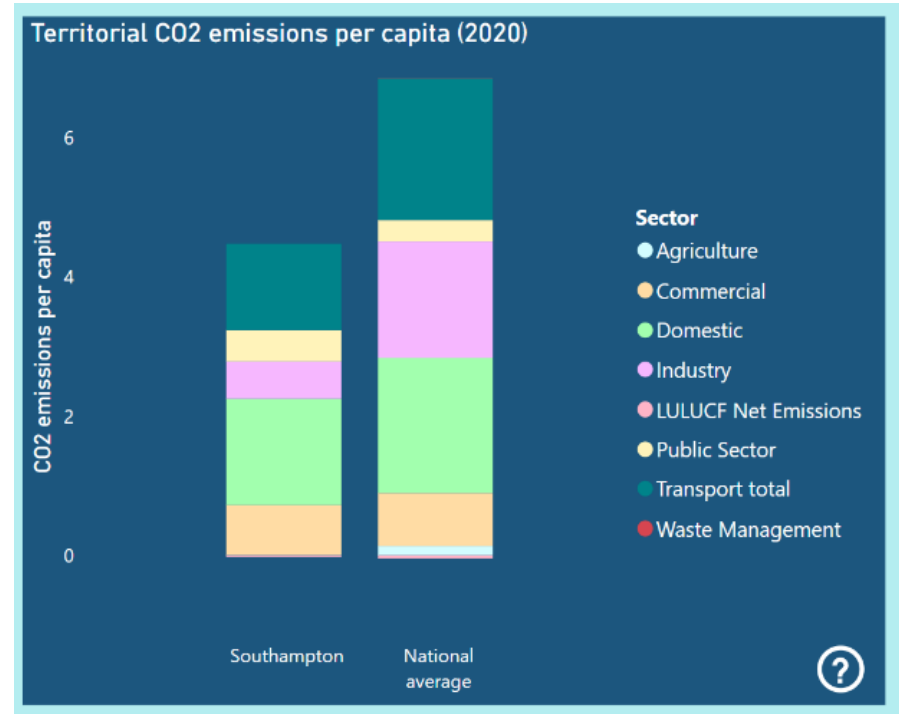


Fig 5b Citywide emissions by sector



Source: [data-net-zero-2023 - Key Cities](#)

The Council needs to undertake a Climate and Vulnerability Assessment for the City. As per underlying principle 1 **Lead by example** we need to do this for our own services and responsibilities and facilitate other key organisations across the city to do the same. The assessment is used to determine the nature and extent of risks posed by climate change. This is done by analysing potential future climate hazards and evaluating existing vulnerabilities to understand the seriousness of the potential impacts on people, assets, services, livelihoods and the environment. The Assessment should consider: vulnerable populations; water security; nature; transition risks and include a high-emissions scenario. Identified hazards should be incorporated into overall risk management frameworks, with a process established for prioritising identified hazards.

Priority (key city theme)	Why is this important?	What will the council do?
Buildings (New Build & Planning, Industrial, Commercial & Residential Retrofit)	<ul style="list-style-type: none"> <li>• Currently, in the City of Southampton, housing is responsible for 31% of emissions, with public and commercial buildings 23%</li> <li>• To meet both national and local climate change targets all new buildings must operate at net zero carbon by 2030 and all buildings (i.e., including existing) must operate at net zero carbon by 2050. Carbon neutrality is not going to be achieved in the timelines if new developments which are being designed and approved now are not of the highest possible standards.</li> </ul>	<ul style="list-style-type: none"> <li>• In July 2021 Southampton City Council published energy requirements for new build development 2021-2025 to guide appropriate specifications for energy conservation, carbon reduction and use of renewables. This will be developed to be incorporated into the Local Plan (City Vision).</li> <li>• Introduce new policies within the Southampton Local Development Plan to support design and performance of new building stock</li> <li>• Pursue funding to offer local homeowners, low-income households and the fuel poor with financial support to retrofit energy efficiency and decarbonisation measures in their property.</li> <li>• Maintain and enhance the Council’s Warmer Homes Service and collaboration with the local charity, <u>the Environment Centre (tEC)</u>, to offer advice to households and distribute grants to make safer, warmer, more energy efficient, low carbon homes, prioritising the vulnerable and fuel poor.</li> <li>• The Designer’s Manual – the Southampton Home requires proposals to be informed by UK Green Building Council’s Net Zero Carbon Buildings: A Framework Definition. The council will take this forward.</li> <li>• Improve the performance of properties within the private rental sector by; <ul style="list-style-type: none"> <li>- Assessing the stock to identify priorities and opportunities,</li> <li>- Raising awareness amongst landlords and enforcing standards,</li> <li>- Encouraging and incentivising energy efficient, low carbon homes,</li> <li>- Identifying opportunities for landlords to use grants and other means to support the delivery of retrofit measures.</li> </ul> </li> <li>• Recognise our role as a responsible landlord and identify a strategy and business plan for supporting our investment stock through CADS to aid tenants, and meeting of zero carbon city targets.</li> </ul>

		<ul style="list-style-type: none"> <li>• Explore net zero neighbourhoods – a way of aggregating projects on a geographical basis into a Net Zero programme. Investable projects e.g. building improvements and less tangible benefits e.g. green infrastructure will be packaged up for net impact.</li> </ul>
<p>Page 49</p> <p>Transport &amp; Logistics</p>	<ul style="list-style-type: none"> <li>· Nearly a third of the city’s carbon emissions come from the transport sector.</li> <li>· Transport emissions have remained relatively persistent. Whilst the cities emissions have generally fallen by 50% since 2005, transport emissions have decreased by 25%.</li> <li>· By 2040 another 30,000 people are predicted to be living in the city and more homes are planned in the Solent-area. This could generate another 74,000 trips in the city per day.</li> <li>· The city is also a maritime hub and the volume of goods and cruise ships passing through the port and city expected to double in the next 20 years.</li> <li>· The transport network is already strained and congestion is estimated to cost the economy more than £100M a year. As the city grows congestion could increase. We need to find solutions that deliver co-benefits including reduced emissions, cleaner air, and more active lifestyles.</li> </ul>	<ul style="list-style-type: none"> <li>• Continue to deliver the Local Transport Plan, including the Big Ideas to deliver a Southampton Mass Transit System, A ‘Liveable’ City Centre, Active Travel Zones, Park and Ride Sites, The Southampton Cycle Network and the overarching goals of working towards a zero emission city and improving connectivity. The council will align their Local Transport Plan with emerging government policy and complete a review in 2024 that will offer additional clarity on how the city can achieve net zero targets in relation to transport emissions.</li> <li>• Introduce an Electric Vehicle Charging Strategy in 2023 demonstrating how SCC will support EV users with a public charging infrastructure the capable of meeting future demand.</li> <li>• Introduce new policies within the Southampton Local Development Plan to support sustainable travel choices including a focus on high density developments with low/zero car ownership; creation of 20-minute neighbourhoods; safeguarding land for key transport improvements, including the Southampton Mass Transit System and Park and Ride.</li> <li>• Deliver the Air Quality Action Plan, working towards continual improvement in the city’s air quality while securing large co-benefits for decarbonisation.</li> </ul>
<p>Energy &amp; Utilities</p>	<ul style="list-style-type: none"> <li>• Heat networks are one of the most cost-effective ways of reducing carbon emissions from heating, and their efficiency and carbon-saving potential increases as they grow and connect to each other. They also offer financial savings for domestic and commercial customers.</li> <li>• It is estimated by the UK Climate Change Committee that around 18% of UK heat will need to come from heat</li> </ul>	<ul style="list-style-type: none"> <li>• The council will work with energy, heat and fuel suppliers, the Distribution Network Operator, Southern Gas Network and city stakeholders to develop a city-wide Heat and Energy Strategy, seeking to support decarbonisation whilst ensuring a balanced approach to managing supply.</li> <li>• The council will work with the operating company, the Government Department of Business, Energy and Industrial Strategy (BEIS) and other large energy consumers in the city to look at options for expanding and decarbonising the heat network.</li> </ul>

<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Public Sector Operations &amp; Supply Chain</p>	<p>networks by 2050 if the UK is to meet its carbon targets cost effectively.</p> <ul style="list-style-type: none"> <li>• The city centre has had an operational heat network since 1986, part powered by geothermal heat but currently reliant on gas. This connects many of the large energy users, including the Civic Centre, West Quay Shopping Centre and Ikea.</li> <li>• The cities electric supply infrastructure is constrained. Customers steering away from fossil fuels and seeking additional capacity to charge vehicles and heat buildings may find options limited.</li> <li>• Scope to generate renewable energy within the city is limited by demands on space.</li> <li>• Hydrogen offers a versatile opportunity to replace fossil fuels and reduce emissions but is not readily available and costs are currently high.</li> </ul>	<ul style="list-style-type: none"> <li>• The council will explore opportunities to work with property owners and suppliers on solar energy panels to maximise the cities roof top capacity.</li> <li>• Efforts will be increased to maximise energy efficiency measures across all city sectors</li> <li>• Explore opportunities to improve the efficiency of the Heat Network by working with the operator and the council’s own buildings, utilising the Government’s Heat Network Efficiency Scheme where appropriate</li> <li>• The council will support the Solent Cluster in pursuing opportunities to introduce low carbon fuel, so that we are involved in the conversations in exploring technologies and options.</li> </ul>
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Public Sector Operations &amp; Supply Chain</p>	<ul style="list-style-type: none"> <li>• Southampton is a city of opportunity, a regional hub of economic activity and a global gateway. Together with our vibrant, diverse population we are a city of many cultures and a leading hub of research and innovation. However, despite being an economic centre for the region, Southampton has high levels of deprivation, inequality, and disadvantage.</li> </ul>	<ul style="list-style-type: none"> <li>• Review the Southampton Economic &amp; Green Growth Strategy 2020 – 2030 which aims to build the economy for and with communities so that everyone benefits from improved opportunities and outcomes. This strategy builds on Southampton’s ongoing economic growth and Green City agendas and sets out the plan to restore and renew our economy as a greener, fairer, and healthier city.</li> <li>• 360 support for businesses to reduce emissions</li> <li>• Explore decarbonising own investments – pensions and banking</li> <li>• Explore financial models for supporting communities &amp; businesses in decarbonisation measures such as Climate Bond, Community Municipal Investment or equivalent</li> <li>• Make financial case for decarbonisation and explore opportunities to monetise by seeking external investment for insetting or social value opportunities.</li> </ul>
<p>Waste &amp; Circular Economy</p>	<ul style="list-style-type: none"> <li>• Government’s Resources and Waste Strategy (2018) aims to eliminate avoidable wastes of all types by 2050 in England.</li> </ul>	<ul style="list-style-type: none"> <li>• Introduce a new policy ‘Waste and the Circular Economy’ into the new Local Plan</li> </ul>



	<ul style="list-style-type: none"> <li>• Reducing waste would help to prevent the need for the manufacture of new products. This is key to achieving net zero.</li> <li>• Furthermore, efficient recycling of waste places less demands on natural and virgin resources, thereby conserving environments.</li> <li>• A circular economy is defined as materials that are retained in use at their highest value for as long as possible and are then reused or repurposed, leaving a minimum of residual waste.</li> </ul>	<ul style="list-style-type: none"> <li>• Promote initiatives to reduce consumption of materials and products</li> <li>• Promote local production of materials and products to reduce transport distances</li> <li>• Promote measures to increase re-use or recycle of materials, and reduce waste</li> <li>• The council will seek to understand the climate change risks to the waste service industry and work to reduce their overall consumption.</li> <li>• Local Plan Policy on Reuse of buildings and adaptive design - much of the carbon emissions from buildings are from the materials used in their construction and the building process. The use of many buildings in Southampton has changed over time, for example with large Regency homes converted to smaller flats or offices. The upgrading and reuse of existing buildings, instead of their demolition and replacement with new buildings, can significantly improve a building's energy efficiency and make substantial energy savings. The reuse of foundations where possible can also reduce the amount of archaeological work required. The policy supports the reuse of existing buildings and materials to extend the lifespan of the building.</li> <li>• To support recycling, a requirement for new build to include dedicated internal space with fixed units to store recyclable waste. Requirement for all new homes to be provided with composting facilities.</li> <li>• Work with Climate Commission on Consumption &amp; the Circular Economy topic to advocate for improvements in this area throughout the city.</li> </ul>
Land Use & Natural Capital	<ul style="list-style-type: none"> <li>• Southampton is a city with a large amount of green space, with 49 parks and 1,140 hectares of open space, including Southampton Common which host over 17 million visitors a year.</li> <li>• Although Southampton appears to have a lot of public green space, the high population density means that there is a significant deficit of accessible green space per person, particularly in the West of the City where there are no Local Nature Reserves (green spaces for people <u>and</u> nature).</li> <li>• Despite best efforts there will be a need to 'offset' some of our current carbon emissions and there is an opportunity to achieve this at a local level through habitat creation.</li> </ul>	<ul style="list-style-type: none"> <li>• Include policies covering biodiversity, green infrastructure and open space in the Local Plan Review and any Supplementary Planning Documents.</li> <li>• Develop a Biodiversity Strategy that sets out how the council will halt the decline of biodiversity, protect, and re-connect Southampton habitats, restore species populations, and plan to undertake an external consultation on this in 2023.</li> <li>• A Green Grid Map has already been drafted, and already features in the new draft Local Plan. The council is now working on a Green Grid Delivery Plan to accompany this. The Plan will outline how the council will extend and connect the green and blue infrastructure across the city, including linking into neighbouring land, with combined actions and effort from the council, residents, businesses, and developers</li> </ul>

	<ul style="list-style-type: none"> <li>• Southampton is a densely developed city with little opportunity to create new green space. The council therefore need to adopt a broader approach to green infrastructure by trying to green up built development using landscape planting, street trees, green roofs, and green walls. This has been incorporated into the existing City Centre Action Plan which requires all developments, and especially the key sites, to assess the potential of the site for appropriate green infrastructure and provide suitable qualitative improvements.</li> </ul>	<ul style="list-style-type: none"> <li>• Formal partnership with the Hampshire &amp; Isle of Wight Wildlife Trust has been established and the council is supporting the Trust to introduce a City Wilder Officer project to help households and businesses bring nature into the city and to also support the Waste of Space campaign alongside the Green Grid Action Plan.</li> <li>• The target of introducing 25 new urban meadows (by 2025) will be achieved and the council will continue to increase the extent and quality of their wildflower grasslands.</li> <li>• In the last two years The council has planted nearly 4,000 trees This year the council will employ the findings of the Tree Capacity Study to ensure the urban canopy continues to grow at pace and enhances every part of the city.</li> <li>• The council are also supporting the Southampton National Park City Project, working with the community-based project team to build and deliver a plan to achieve National Park City status by 2025.</li> </ul>
<p>Climate Resilience &amp; Adaptation</p> <p>Page 52</p>	<ul style="list-style-type: none"> <li>• <b>Adapt</b>– Look to adjust our environment, behaviours, and practices to withstand the effects that climate change is likely to present and, even benefit from opportunities.</li> <li>• <b>Be resilient</b> – anticipate those shocks that climate change might bring to our daily lives and prepared to recover from their impacts in a timely and efficient manner</li> <li>• Water supply in the south east is a major issue. The area is one of the driest regions in the UK and has the highest (and increasing) level of demand on water resources.</li> <li>• Southampton is a low-lying coastal city and is therefore susceptible to flood risk not only from tidal inundation, but also surface water, groundwater, and possible wastewater infrastructure overflows during extreme weather events. In addition, there is a risk of fluvial flooding from the City’s Main Rivers which are the River</li> </ul>	<ul style="list-style-type: none"> <li>• Water Resource &amp; Quality, Flood Risk and Sustainable Drainage policies in the new Local Plan</li> <li>• Continue to work with Southern Water to promote their ‘Target 100’ campaign to reduce water use across the city.</li> <li>• Flood defence infrastructure is critical to achieving sustainable growth in Southampton. The council will work with the Government, Environment Agency, developers, and individual landowners to manage the risk of flooding.</li> <li>• Where there is present day or future tidal flood risk, this will include implementation of a strategic flood defence as set out within the Southampton Coastal Flood and Erosion Risk Management Strategy (2012) or any future reiterations of this Strategy. This defence will be designed to integrate successfully into the wider cityscape, including improved public access to and along the waterfront.</li> <li>• Flood defence search zones will be mapped to support delivery of the city’s flood defence needs</li> <li>• installation of Green Infrastructure (GI), including trees and on buildings (such as green roofs) across the city, and protection and maintenance of existing GI assets. Improving the quality and quantity of GI will</li> </ul>

Itchen, River Test, Holly Brook, Tanners Brook, Rolles Brook and Monks Brook, along with several other unnamed open channel and culverted watercourses.

- The impact of climate change will mean more areas of the city become at risk of flooding. Rising sea levels will increase both the extent of tidal flooding, with the changing climate increasing the likelihood of surface water flooding where water is either unable to soak into the dry ground, or through in exceedance of capacity provided by watercourses or underground sewer infrastructure due to increased rate of runoff.
- The summer of 2022 saw unprecedented high temperature, exceeding 40 degrees in some parts of the UK, leading the Government to issue heat health warnings equating to a national emergency for the first time. As well as placing a burden on the healthcare system, the heatwaves disrupted transport infrastructure and the utility sectors, and caused economic losses at the local, regional and national levels.

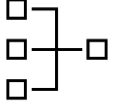


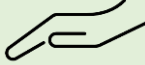



increase the volume of carbon that can be stored and ultimately sequestered whilst also helping to reduce flooding and heat stress. Co-benefits of action include biodiversity uplift, increased citizen health and wellbeing from time spent in nature and economic gains for example uplifted house prices or revenue generated from events in green spaces.

- Property measures such as passive building cooling and retrofitting will aid adaptation and resilience.
- Preparedness and response through behaviour change, heatwave plans, targeted public communication and messaging, and overheating assessments for new builds.
- Urban measures such physical shading in public spaces, indoor and outdoor cool spaces and streets, and heat resistant infrastructure (e.g. sustainable drainage systems).
- There is a need to avoid maladaptation/ malmitigation where response to climate change effects exacerbate climate change (e.g. air conditioning in response to heat) or where mitigation measures reduce the ability to adapt to the effects of climate change.

<p>Communication &amp; Community Engagement</p>	<ul style="list-style-type: none"> <li>• The first meeting of the Southampton Climate Commission took place in November 2022, with key representatives from public sector, businesses, and residents' groups.</li> <li>• The Commission will help build capacity in the city to address the challenges of climate change and provide a platform for deliberation and democracy. The Commission will seek to: <ul style="list-style-type: none"> <li>• Create shared responsibility and mobilise local action with meaningful representation of different groups</li> <li>• Demonstrate how climate action can be an opportunity to deliver co-benefits</li> <li>• Strengthen the evidence base and promote the adoption and delivery of appropriate climate action plans across sectors</li> <li>• Inform, guide, support, and track progress towards appropriate local climate targets, promote transparency and encourage the replication/scaling up of best practice</li> </ul> </li> <li>• Develop business cases in collaboration with a range of partners to support successful delivery of emission reductions.</li> </ul>	<ul style="list-style-type: none"> <li>• Southampton Climate Commission, could help in achieving our goals. It is a model other UK cities have introduced, bringing together representation from a range of stakeholders to develop ownership and oversight and establish agreed targets and positive action.</li> </ul> <p><b>Progress to Date</b></p> <ul style="list-style-type: none"> <li>• <b>2021:</b> High level assessment of emissions in Southampton was undertaken by Leeds University using projections based on a carbon budget assigned by population</li> <li>• <b>Jan – June 2022:</b> Consultation with the Chamber of Commerce, Local Enterprise Partnership (LEP), Workplace Travel Network, key partners and a survey open to the public with overall support for a climate commission</li> <li>• <b>July 2022:</b> Workshop on Climate Commission development including review of Terms of Reference</li> <li>• <b>Nov 2022:</b> First meeting of Commission</li> <li>• <b>2023:</b> Quarterly meetings</li> </ul> <p>Citizens Climate Assembly – The University of Southampton are currently engaged in setting up a Citizens Assembly focussed on climate change. It is expected to be launched this year (2023).  <a href="https://www.rebootingdemocracy.ac.uk/scca">https://www.rebootingdemocracy.ac.uk/scca</a></p> <ul style="list-style-type: none"> <li>• We are collaborating with the University of Southampton on a number of projects including Pioneering Places – exploring the non-technical barriers to achieving net zero. These projects have the potential to attract significant funding to help the city on its journey to net zero.</li> </ul>
---	---	--

<p>Socially Inclusive &amp; Healthy Communities</p>	<p>Southampton City has a diverse population of over 250,000, many of whom are living in deprived areas and experiencing poor health. As a relatively deprived coastal city, Southampton ranks 55th out of 317 local authorities (where 1 is the most deprived), making it more deprived than our ONS 'most similar' authorities of Bristol (82nd) and Leeds (92nd). In the 2021 Census, 32% of residents described their ethnicity as non-white British.</p> <p>Southampton has significant health inequalities: people living in the most deprived parts of the city are almost twice as likely to die prematurely than those in the most affluent areas. Men living in the most deprived areas in Southampton live on average 6.6 years less than those in the most affluent areas; for women this difference is 3.1 years. There is an inequality gap in terms of pay between those working in the city and those resident in the city (£680 median gross weekly pay for workers compared to £643 for residents in 2022).</p> <p>Southampton often has more challenges than the national average in terms of the wider determinants of health including housing (with 13.6% of households being overcrowded in 2011), crime (crime rate of 136 crimes per 1k population in 2021/22) and child poverty (22.2% of Southampton children in low-income families in 2020/21).</p>	<ul style="list-style-type: none"> <li>• Improvements in public health will be delivered as co-benefits of many of the actions listed above including more active travel and more green space. It is vital that any plans includes public health as a key component across its different action themes.</li> <li>• Air Pollution is addressed through the Air Quality Strategy &amp; Action Plan</li> <li>• Creating sustainable, accessible neighbourhoods can help people better access services and facilities by active travel modes incorporating physical activity into everyday life and lowering emissions. They also increase opportunities for residents to meet and engage with each other fostering a greater sense of community and belonging.</li> <li>• Heat and Extreme weather. Impacts of heat events are widespread, and especially severe for at-risk groups and vulnerable communities. This means working closely with health colleagues as well as sustainable design policies in the Local Plan.</li> </ul>
---	--	---

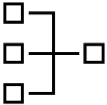


Appendix – Climate Change Action Plan setting out how and when we intend to achieve the Strategy aims and objectives

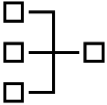

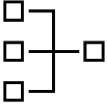
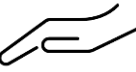
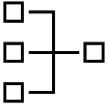

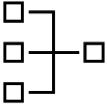

SCC Climate Change Action Plan - Key Themes	
Overarching theme – Governance 	
Monitoring & Measuring	
Involving Communities of All Sorts	
Maintain, Enhance & Protect	
Expertise, Skills & Development	
Finance Mechanisms	
Policy & Regulation	

**Governance** – Governance is the process of making and enforcing decisions within an organisation or society. We need to make sure the decisions we take as a council and a city have a positive effect on climate change mitigation and adaptation.

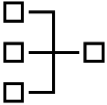

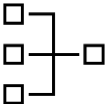


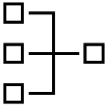

Our vision is to create a cleaner, greener, healthier and more sustainable city. Southampton will be a better place for present and future generations that is prepared for the challenges presented by climate change. We will achieve this by ensuring we are ambitious, lead by example and set ourselves challenging goals.

Timeline

Main Theme	Action	What will this look like?	Lead team/ officers	Cross cutting Themes	Now (by 2024)	Mediu m term (2025- 2027)	Long Term (2027- 2030)
1.1  Page 57	Planning	Develop content for The Local Plan Review including priorities and guidance to support Green City priorities.	Sustainability		x		
		Undertake Climate Risk & Vulnerability Assessment	Emergency planning with support from other teams		x		

<p>1.2</p> 	<p>Communications</p>	<p>Deliver a communications campaign to promote Green City principles to communities and businesses in the city including The Big Green Event and our internet presence/ content.</p>	<p>Communications team</p>		<p>x</p>	<p>x</p>	<p>x</p>
<p>1.3</p> 	<p>Decision making</p>	<p>Introduce a toolkit to ensure that green city priorities are given appropriate consideration are integrated into policies, projects and decisions.</p>	<p>Sustainability</p>		<p>x</p>	<p>x</p>	
<p>1.4</p> 	<p>Training</p>	<p>Continue to deliver and develop our internal staff awareness programme, including one step greener campaign and staff training and dedicated online resources/ sustainability hub.</p>	<p>Sustainability, Organisational Development, Internal Communications</p>		<p>x</p>	<p>x</p>	<p>x</p>
<p>1.5</p> 	<p>Schools</p>	<p>Empower young people to drive change and improve their environmental awareness through our Healthy and Sustainable Schools Project.</p>	<p>Sustainable Schools Officer, Healthy Schools Co-ordinator</p>		<p>x</p>	<p>x</p>	<p>x</p>



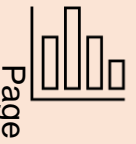



<p>1.6</p> 	<p>Measuring and Monitoring</p>	<p>Develop green city tracker to measure performance, undertake Carbon Disclosure Project (CPD) Assessment.</p>	<p>Sustainability</p>		<p>x</p>		
<p>1.7</p> 	<p>Champions</p>	<p>Introduce Green City Champions across Council services to promote to uptake of good, sustainable practice in the workplace and monitor progress</p>	<p>Sustainability</p>	 	<p>x</p>		
<p>1.8</p> 	<p>Finance</p>	<p>Assessing opportunities presented by financial tools for building investment into climate action</p>	<p>Sustainability/ Finance</p>		<p>x</p>	<p>x</p>	

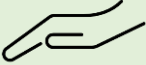

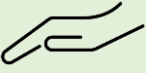
The following actions are divided into:

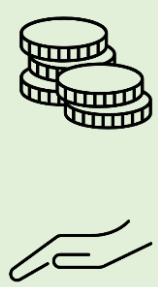


- Sustainable energy and carbon reduction
- Air Quality
- Natural Environment
- Resources, waste and water management
- Sustainable Transport





**Sustainable energy and carbon reduction** - We will use energy that is generated from renewable sources and support the generation of sustainable energy that does not compromise local air quality

The Council has been monitoring emissions related to its direct operations and the energy it consumes since 2010 and has delivered similar reductions in this period. But, it accepts a significant effort is required to satisfy its commitments and it will need to play a key role in ensuring the city community can do the same in a way that benefits to the economy and wellbeing of the whole population.


Main Theme	Action	What will this look like?	Lead team/ officers	Cross cutting Themes	Timeline		
					Now (by 2024)	Medium term (2025-2027)	Long Term (2027-2030)
2.1 Measuring & Monitoring 	Baselining whole city emissions and setting priorities for action.	Establish a city-wide climate change strategy working in partnership with key city stakeholders including the Climate Commission and Climate Assembly.	Sustainability team, stakeholders		x		
2.2 Involving Communities of All Sorts 	Involving all communities	Deliver Southampton Citizen's Climate Assembly with the University of Southampton	Sustainability team, stakeholders		x		
	Communicating with our tenants	Using a new Asset Management Group, we will consult our housing tenants on a programme of further measures to achieve our net zero target by 2035 and reduce tenants energy costs.	Property Services, Housing Assets		x		
	Support to all households	Provide all Southampton households with support and advice on property energy performance by	Sustainability team, Housing Management		x	x	x

		<p>-Ensuring Healthy Homes service is available to support those in fuel poverty</p> <p>- Identify opportunities for the improvement of stock in the able to pay sector including solar schemes and ECO plus.</p>					
<p>2.3 Maintain, Enhance &amp; Protect</p>  <p>Page 61</p>	Council projects	<p>SCC projects including estates regeneration must be net zero ready including adopting passivhaus principles.</p>	<p>Energy team, Design Services, Estate Regeneration Projects, Sustainability team, Housing Decarbonisation Group</p>		x	x	
	Influencing citywide action	<p>Support the development of Southampton Climate Commission to become a driver for citywide action.</p>	<p>Sustainability team</p>		x		
		<p>We will seek a partner to deliver a step change in the roll out of electric vehicle charging infrastructure across our streets, car parks and estates.</p>	<p>Sustainable Projects Lead (Electric Vehicles)</p>		x		
		<p>Continue to investigate and take action in relation to poorly performing private rental properties in terms of energy efficiency, excess</p>	<p>Housing Management</p>		x	x	x

		cold, damp and mould related issues.					
		Identify opportunities to introduce energy efficiency measures through the Disabled Facilities Grant Programme, Better Care fund and similar	Disabled facilities team		x	x	x
2.4 Expertise, Skills & Development  Page 62	Internal knowledge & training	The Council's staff travel plan will be updated considering changes to commuting patterns resulting from the pandemic. The Plan will support staff who want to commute using sustainable transport.	Sustainable Transport Project Lead - Workplaces		x		
	External knowledge & training	Launch of Net Zero 360 workshops to help increase knowledge on practical steps and support available for businesses to become Net Zero. 2 SCC staff to be trained up to deliver to SMEs.	Economic Development		x		
		Retrofit skills <ul style="list-style-type: none"> <li>Complete feasibility for delivering Net Zero Training Hub in city to provide adequate training for upskilling and new leavers in retrofit technology.</li> </ul>	Economic Development		x	x	

		<ul style="list-style-type: none"> <li>• Work with partners to offer Retrofit Assessor qualification.</li> <li>• Bringing together relevant stakeholders around whole retrofit agenda including assessing and understanding needs of supply chains.</li> </ul>					
2.5 Finance Mechanisms 	Corporate Assets	Appoint a delivery partner for Corporate Assets Decarbonisation Scheme.  Deliver the next phase of CADS.  Establish an outline delivery programme and forecast outcomes to align with our net zero ambitions.	Energy team (Energy Manager)		x		
	Housing	Existing housing stock – Continue with ongoing programme delivered through Housing Revenue Account (HRA)	Property Services, Housing Assets		x	x	x
		Existing housing stock – Secure additional funding from the Social Housing Decarbonisation Fund (SHDF)	Property Services, Housing Assets		x		
2.6 Policy & Regulation	Climate Strategy & Action Plan	We will publish our Climate Strategy and Action Plan setting out how we will achieve our target of net zero carbon emissions.	Sustainability team		x		





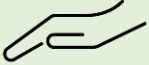



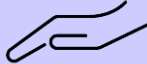

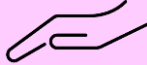
Net Zero housing Plan	Existing housing stock – Produce a strategy as stated in s.4.3 of the Housing Environmental & Sustainability Strategy, which aligns with the Corporate Plan (2022-2030) vision for a zero-carbon city by 2035.	Property Services, Housing Assets		x		
Fleet Decarbonisation	<p>Our Council Fleet Modernisation plan will;</p> <ul style="list-style-type: none"> <li>• Further increase the number of electric vehicles in our fleet and improve our charging infrastructure</li> <li>• Complete a full business case for the introduction of telematics and Eco driver training</li> <li>• Seek a supplier for a more sustainable drop-in replacement for diesel fuel</li> <li>• Undertake a strategic assessment of our electric vehicle charging needs and opportunities.</li> </ul>	Sustainability team		x		
Whole City Energy	Look to lead on the development of a Local Area Energy Plan (LAEP) with partners across the city looking at issues and opportunities associated with energy grids including the potential for local renewable generation or other investment.	Energy Team		x		

**Air Quality**– We will take actions that will improve the quality of life in our city. We want the Healthy Life Expectancy Indicator to be the best amongst our peers and to remove the difference cities like Southampton experience with rural areas in terms of deaths attributed to air pollution.

Clean air is essential for good quality of life, yet everyday people living in our urban centres can be exposed to potentially harmful levels of pollutants. In the UK alone, between 28,000 and 36,000 deaths per year can be attributed to air pollution. Poor air quality is now considered the largest environmental health risk in the UK and there is a growing body of evidence which links poor air quality to health issues including heart and respiratory diseases. These impacts are felt more by the most vulnerable in our society. In Southampton, road transport is the most significant contributor to poor air quality while contributions from background and industry sources are also significant. The Council recognise that despite improvements made in air quality, pollution still has a large effect on the health of residents and visitors and that any improvement in air quality will benefit public health.

Timeline

Main Theme	Action	What will this look like?	Lead team/ officers	Cross cutting Themes	Short (by 2024)	Medium term (2025- 2027)	Long Term (2028- 2030)
3.1 Monitoring & Measuring  	Monitoring air quality	We will continue to monitor and evaluate the impact of The Local NO <sub>2</sub> Plan and compliance with air quality limits.	Sustainable Projects Lead (Air Quality)		x	x	x
		We will continue to develop and extend our air quality monitoring network consisting of diffusion tubes, automatic stations and new innovative low-cost monitors and develop ways to improve public visibility of air quality across the city.	Sustainable Projects Lead (Air Quality)		x	x	x
3.2 Involving Communities of All Sorts  	Engagement programme	We will deliver a new Air Quality Engagement Programme consisting of wood burning, schools, and healthcare-based engagement projects to reduce the impact of air quality on health through positive behaviour change.	Sustainable Projects Lead (Air Quality)  Sustainable Schools Officer		x	x	x

<p>3.3 Maintain, Enhance &amp; Protect</p> 	<p>Incentivise cleaner public transport</p>	<p>We will complete the 'Hants 2025' try before you buy scheme for taxis, create a campaign to promote the benefits of EV taxis, and explore opportunities to continue delivering further incentive schemes. We will work in partnership with transport providers to decarbonise the public transport system.</p>	<p>Sustainable Projects Lead (Air Quality)/ Transport Policy</p>		<p>x</p>	<p>x</p>	<p>x</p>
<p>3.4 Expertise, Skills &amp; Development</p> 	<p>Support city stakeholders</p>	<p>We will continue to engage and support key city stakeholders including Port of Southampton, University Hospital Southampton, the University of Southampton to deliver wider benefits for the city.</p>	<p>Sustainable Projects Lead (Air Quality)</p>		<p>x</p>	<p>x</p>	<p>x</p>
<p>3.5 Finance Mechanisms</p> 	<p>Funding</p>	<p>We will continue to secure additional funding to deliver further projects working towards continual improvement in the city's air quality, while delivering co-benefits for decarbonisation and other aspects of the sustainability agenda.</p>	<p>Sustainable Projects Lead (Air Quality)</p>		<p>x</p>	<p>x</p>	<p>x</p>
<p>3.6 Policy &amp; Regulation</p> 	<p>Air Quality Action Plan</p>	<p>We will deliver our new Air Quality Action Plan which sets out 60 new measures we will deliver or explore over the next five years. This includes delivering the air quality engagement programme, enhancing smoke control areas, further incentivising low emission transport</p>	<p>Sustainable Projects Lead (Air Quality)</p>		<p>x</p>	<p>x</p>	



		modes and supporting sustainable transport programmes.					
--	--	--	--	--	--	--	--



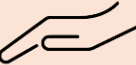
**Natural Environment – Improving resilience of habitats to a changing climate and developing our natural capital to ensure it continues to deliver ecosystems services.**


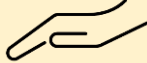
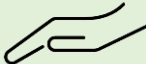
Natural capital is stocks of natural assets which include geology, soil, air, water and all living things. It is from this natural capital that a wide range of ecosystem services are derived, for human wellbeing and quality of life. This includes services such as provision of food and water, regulating the climate through carbon storage and natural flood defences, as well as cultural aspects such as reducing stress and anxiety.




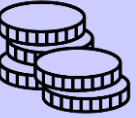

Natural capital is a concept that is becoming increasingly relevant, with the Government’s [25 year plan for the environment](#) offering new policies that recognise the monetary value of the natural environment and the services that it gives us every day. These assets are extremely valuable - the UK’s nature, landscapes and waterways and the services and benefits they provide are worth [almost £1 trillion to the UK economy](#) (according to the Office of National Statistics). For example, on hot days in 2017, the cooling effect of trees and bodies of water helped to save the UK £248m by maintaining productivity and lowering air conditioning costs.

Therefore it is essential for Southampton to invest in natural capital for sustainable business and to tackle climate change, reduce pollution, manage flood risk and build stronger, more sustainable natural resources. This includes [Nature-based solutions](#) which are proven ways of storing and reducing carbon emissions in, and better stewardship of the land which has other critical environmental, social and economic benefits.



Timeline

Main Theme	Action	What will this look like?	Lead team/ officers	Cross cutting Themes	Short (by 2024)	Medium term (2025- 2027)	Long Term (2028- 2030)
4. 1 Monitoring & Measuring  	Rolling programme of biodiversity monitoring	With the help of Southampton Natural History Society and other local groups, we will continue with a rolling programme of species- specific projects to support important wildlife including bats, hedgehogs, amphibians, dormice and swifts, entering data from monitoring surveys/casual sightings onto Living Record and I-Record	Ecologist	  	x	x	x

	Habitat monitoring	Continue with meadow surveys of areas of grassland where we are changing mowing regimes (with help from SNHS, Rangers and Volunteers) to monitor how the grassland is responding to the changes of management and are improving in terms of species diversity to encourage more pollinators.	Ecologist		x	x	x
4.2 Involving Communities of All Sorts  Page 69 	Increase participation by communities across the city support existing volunteers and encourage wider participation	We will build upon our internet presence to create practical space to support existing volunteers and encourage wider participation.	Ecologist		x	x	x
		Continue our city-wide conservation task volunteer programme, including delivering conservation tasks.	Community Campaigns Officer and Lead Ranger		x	x	x
4.3 Maintain, Enhance & Protect  	Partnerships	Continue with the partnership with Hants and Isle of Wight Wildlife Trust, maintain a Wilder Southampton project, engaging with them on Green Grid project delivery on private land, SCC housing land and highways	Service Manager – Sustainability		x	x	x

	Deliver habitats improvements in the semi natural greenspaces	Work towards renovating priority ponds to benefit both wildlife and visitors.	Ecologist, Natural Environment Manager		x	x	
		Ranger service to engage with local residents and volunteers to implement management of semi-natural green space (ie. Greenways). Team of 6 Rangers in place May 2023.	Lead Ranger		x	x	x
4.4 Expertise, Skills & Development  Page 70	Wildlife Awareness training for all staff in relevant services areas	Wildlife Awareness training for all staff in relevant services areas (such as Trees, Property, Land Management and Maintenance) to ensure all our activities and statutory duties are in line with wildlife legislation	Ecologist		x	x	x
4.5 Finance Mechanisms 	Finance	Explore Mechanisms for assigning value to natural capital and nature-based solutions to offer a carbon offset scheme which will benefit the people of Southampton.	Sustainability team		x	x	
4.6 Policy & Regulation	Review and progress Natural Environment Strategies and Plans	Develop and publish Biodiversity Strategy and Green Infrastructure Strategy and Delivery Plans offering a framework for the strategic improvement of our outside spaces, priority projects and detailing how	Ecologist, Natural Environment Manager		x		



	<p>we will response to the 2021 Environment Act and making sure addressing challenges to climate change are realised.</p>					
	<p>Recognising multiple benefits that Trees can offer in terms of mitigation of and adaptation to climate change.</p> <p>Our Tree Protection Team will complete a review of our most at risk trees to ensure they are afforded the utmost protection.</p> <p>Tree Management Plan to ensure adequate protection of existing trees. Identify capacity and priorities for additional tree planting.</p>	<p>Arboriculture Manager</p>	 	x	x	
Planning Guidance	<p>Start to develop Biodiversity and Green Infrastructure Planning Guidance for integration into Local Plan as a Supplementary Planning Document. Link with all relevant other guidance e.g. Public Realm toolkit</p>	<p>Ecologist, Natural Environment Manager</p>		x		

**Resources, Waste and Water Management – *In order to tackle climate change we need to consider the best use of our resources including energy and water conservation and implementing a circular economy.***



In our current economy, we take materials from the Earth, make products from them, and eventually throw them away as waste – the process is linear. In a circular economy, by contrast, we stop waste being produced in the first place.


We must transform every element of our take-make-waste system: how we manage resources, how we make and use products, and what we do with the materials afterwards. Only then can we create a thriving circular economy that can benefit everyone within the limits of our planet.






The circular economy gives us the tools to tackle climate change and biodiversity loss together, while addressing important social needs.

It gives us the power to grow prosperity, jobs, and resilience while cutting greenhouse gas emissions, waste, and pollution.

Timeline

Main Theme	Action	What will this look like?	Lead team/ officers	Cross cutting Themes	Now (by 2024)	Medium term (2025- 2027)	Long Term (2027- 2030)
Page 72 5.1 Monitoring Measuring 	We will strengthen the effectiveness of our Social Value and Green City Procurement Policy Framework.	Transition Plan for phased improvement of coverage of sustainability questions in tenders.  Carry out carbon emissions analysis on procurement system to identify highest emitting suppliers and products and priorities for action.  Assign carbon budgets to departments from analysis of suppliers.	Sustainability and Procurement teams		X	X	
5.2 Involving Communities of All Sorts	Involving Communities of all sorts in waste reduction and recycling	Working young people including cub scouts  Working with targeted residential areas	Waste Disposal & Development Team		X	X	X

		Working with businesses					
		Promoting free use of litter pickers and tying into national campaign	Waste Disposal and Development Team		x		
5.3 Maintain, Enhance & Protect 	Water resources	We will continue to support Southern Water's Target 100 water conservation campaign to deliver an enhanced scheme within the city.	Sustainability team		x	x	x
	Sustainable Drainage	We will continue to seek opportunities to introduce and integrate urban drainage systems, grey water management and green infrastructure. The implementation by Government of Schedule 3 of the Flood and Water Management Act 2010 by 2024 will assist in securing SUDS for new development schemes.	Sustainability, Flood Risk,		x	x	x
	Waste Management Infrastructure	Waste Management Infrastructure is designed and implemented to enable and facilitate effective segregation and collection of appropriate waste stream.	Head of City Services			x	x

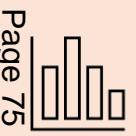

	Sustainable Food	Work with partners to make progress on becoming a sustainable food city.	Public Health				
5.4 Expertise, Skills & Development 	Behaviour change programme	Reduce waste and improve rates of recycling in the Council services and premises with internal and external behaviour change programmes, evaluate progress and associated emissions reductions.	Sustainability, Waste Disposal and Development Team, Communications Team		x	x	x
5.5 Finance Mechanisms  Page 74	Water Conservation Plan Delivery Model	Identify a delivery model for producing a water conservation plan to council services and premises including the use of rainwater and greywater.	Sustainability team			x	
5.6 Policy & Regulation 	Waste Improvement and Transformation plan	To minimise waste produced by residents and businesses, increase recycling rates, reduce contamination rates and to trial the introduction of new services.	Waste Disposal and Development team			x	

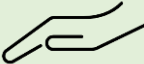



## Sustainable Transport– *We will encourage, promote and incentivise the use of sustainable and active travel.*

We want to use transport improvements to support the sustainable economic growth of Southampton by preparing, investing and maximising how an already congested transport system operates, so it becomes more connected, innovative, and resilient. By doing this we will make Southampton an attractive place to live which promotes our residents quality of life, improves safety, with inclusive access to transport regardless of their circumstances. By widening peoples travel choices they can get around actively, healthily and, at the same time, improve air quality and reduce carbon emissions.

Timeline

Main Theme	Action	What will this look like?	Lead team/ officers	Cross cutting Themes	Short (by 2024)	Mediu m term (2025- 2027)	Long Term (2028- 2030)
6. 1 Monitoring & Measuring  	Baseline staff travel and lead by example	We will deliver staff travel planning for Council Staff to help officers make more sustainable travel choices to and from work.	Transport Policy & Sustainable Travel Manager		x		
6.2 Involving Communities of All Sorts  	Active travel programme	We will maintain the My Journey active travel programme, working with businesses, communities, and schools to help them travel more sustainably through engagement, support, and grants.  Schools sustainable schools engagement will link with the air quality engagement project to help reduce the impact of pollution on students.	Transport Policy & Sustainable Travel Manager,  Sustainable Transport Officer,  Sustainable Transport Project Lead - Workplaces		x	x	x

<p>6.3 Maintain, Enhance &amp; Protect</p> 	<p>Transport Projects</p>	<p>We will continue to deliver large scale, innovative transport projects alongside the wider Solent region as part of the Future Transport Zones programme including development of the existing e-scooter and bike hire schemes, delivery of macro and micro consolidation options and exploring a freight quality partnership.</p>	<p>Transport Delivery</p>		<p>X</p>	<p>X</p>	<p>X</p>
		<p>We will continue to maintain and extend the 'RIDES' scheme. This will enable organisations and businesses to trial electric cargo bikes to help them make more environmentally friendly choices about deliveries and transportation of goods.</p>	<p>Transport Policy &amp; Sustainable Travel</p>		<p>x</p>		
		<p>Through the Enhanced Bus Partnership we will support bus operators in assessing the feasibility of introducing electric buses into Southampton routes and explore opportunities to further enhance the Park and Ride facility.</p>	<p>Transport Policy &amp; Sustainable Travel, Enhanced Partnership Officer</p>		<p>X</p>	<p>X</p>	<p>X</p>
<p>6.4</p> 	<p>Promoting knowledge of alternative transport options</p>	<p>The Breeze platform will be promoted to residents and visitors helping them plan, book and pay for journeys and trips in the Solent region.</p>	<p>Transport Delivery</p>		<p>x</p>		

6.5 Finance Mechanisms 	Capital Investment	We will continue to deliver capital investment into active and sustainable transport measures including walking and cycling facilities (including Southampton Cycle Network), bus priority, Active Travel Zones and travel hubs through the Transforming Cities programme.	Transport Delivery, Transforming Cities Fund Programme Manager, TCF Project Lead (ATZ & Travel Hubs)		X	X	X
	EV funding	We will seek a strategic delivery partner and utilise Local Electric Vehicle Infrastructure funding to enable a step change in public EV charging provision across the city, ensuring demand for charging continues to be met.	Sustainable Projects Lead (Electric Vehicles)		x		
6.6 Policy & Regulation 	Travel Plan Guidance	We will publish Travel Plan Guidance, to assist developers introduce effective sustainable transport schemes for their new residents. Guidance for delivery and service vans and lorries which will help developers optimise freight operations to premises.	Planning Policy		x	xx	
	LTP review	We will review the Connected Southampton Transport Strategy and incorporate emerging guidance around ensuring transport decarbonisation to meet our Net Zero targets.	Transport Policy & Sustainable Travel (Strategic Transport Planner)			X	



<b>DECISION-MAKER:</b>	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
<b>SUBJECT:</b>	HOW DO WE GET A BETTER DEAL FOR PRIVATE SECTOR RENTERS IN SOUTHAMPTON? - SCRUTINY INQUIRY TERMS OF REFERENCE		
<b>DATE OF DECISION:</b>	14 SEPTEMBER 2023		
<b>REPORT OF:</b>	SCRUTINY MANAGER		
<b><u>CONTACT DETAILS</u></b>			
<b>Executive Director</b>	<b>Title</b>	<b>Executive Director – Corporate Services</b>	
	<b>Name:</b>	<b>Mel Creighton</b>	<b>Tel: 023 8083 3528</b>
	<b>E-mail</b>	<b>Mel.creighton@southampton.gov.uk</b>	
<b>Author:</b>	<b>Title</b>	<b>Scrutiny Manager</b>	
	<b>Name:</b>	<b>Mark Pirnie</b>	<b>Tel: 023 8083 3886</b>
	<b>E-mail</b>	<b>Mark.pirnie@southampton.gov.uk</b>	
<b>STATEMENT OF CONFIDENTIALITY</b>			
None			
<b>BRIEF SUMMARY</b>			
It is the role of the Overview and Scrutiny Management Committee (OSMC) to determine the scrutiny inquiry programme. This report requests that the OSMC agrees the terms of reference for a scrutiny inquiry focussing on the Private Rented Sector and getting a better deal for renters in Southampton.			
<b>RECOMMENDATIONS:</b>			
	(i)	That the Committee consider and approve the draft terms of reference for the scrutiny inquiry.	
	(ii)	That authority is delegated to the Scrutiny Manager, in consultation with the Chair of the Scrutiny Inquiry Panel, to finalise the inquiry plan.	
<b>REASONS FOR REPORT RECOMMENDATIONS</b>			
1.	To enable the Scrutiny Inquiry Panel to commence the scrutiny inquiry.		
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>			
2.	None.		
<b>DETAIL (Including consultation carried out)</b>			
5.	According to the English Housing Survey in 2020 to 2021, the Private Rented Sector (PRS) accounted for 4.4 million (19%) households in England, housing over 11 million people.		
6.	The Government White Paper, <a href="#">A Fairer Private Rented Sector</a> published in June 2022 outlined that everyone deserves to live in a safe and decent home and stated that most landlords and agents treat their tenants fairly and provide good quality and safe homes. However, the white paper noted that		

	this is not universal practice and too many of the 4.4 million households that rent privately live in poor conditions, paying a large proportion of their income to do so, with the threat of sudden eviction hanging over them.
7.	In England, despite improvements over the past decade, over a fifth of privately rented homes (21%) are non-decent, and 12% have serious 'Category 1' hazards, which pose an imminent risk to renters' health and safety. <sup>1</sup>
8.	Private renters spend an average of 31% of their income, including housing support, on rent. In comparison, those buying their home with a mortgage spent 18% of their household income on mortgage payments and social renters paid 27% of their income on rent. <sup>2</sup>
9.	In Southampton 29.2% of households live in private rented sector accommodation (approximately 30,000). This is the highest out of our ONS comparator cities <sup>3</sup> and has increased from 24.9% in 2011. <sup>4</sup>
10.	Data published in June 2023 identified that the median monthly rent in Southampton was £875 <sup>5</sup> . This is £50 higher than the national median.
11.	More broadly, Southampton is a growing city. The population increased by 5.1%, from just under 236,900 in 2011 to around 248,900 in 2021. There are approximately 30,000 higher education students studying in Southampton and both universities anticipate the number of students studying at the institutions to increase over the coming years. These trends create housing challenges for all tenures as well as concerns about affordability, especially for low income households.
12.	Reflecting the size of the private rented sector in Southampton, the link between poor quality housing and poor health and wellbeing, educational attainment and productivity outcomes <sup>6</sup> , and the concerns referenced in paragraph 6 relating to poor quality housing, high costs and insecurity, this Committee, at its meeting on 10 <sup>th</sup> August 2023, agreed that getting a better deal for private sector renters in Southampton would be the subject of the 2023/24 scrutiny inquiry. Attached as Appendix 1 are draft terms of reference and an outline project plan for the proposed inquiry. Members are recommended to consider and approve the draft terms of reference for the scrutiny inquiry to enable the inquiry to commence.
13.	The final report and recommendations of the Scrutiny Inquiry Panel will be considered by the OSMC prior to Cabinet to ensure that the review has met the agreed terms of reference set by this Committee.
<b>RESOURCE IMPLICATIONS</b>	
<b><u>Capital/Revenue</u></b>	

<sup>1</sup> English Housing Survey 2020 to 2021

<sup>2</sup> English Housing Survey 2020 to 2021

<sup>3</sup> Census 2021 - [Microsoft Power BI](#)

<sup>4</sup> [How life has changed in Southampton: Census 2021 \(ons.gov.uk\)](#)

<sup>5</sup> [Private rental market summary statistics in England - Office for National Statistics \(ons.gov.uk\)](#)

<sup>6</sup> [A fairer private rented sector - GOV.UK \(www.gov.uk\)](#) - Chapter 2 (P23)

14.	There are no additional financial implications arising from the approval of the recommendations.	
<b><u>Property/Other</u></b>		
15.	None.	
<b>LEGAL IMPLICATIONS</b>		
<b><u>Statutory power to undertake proposals in the report:</u></b>		
16.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.	
<b><u>Other Legal Implications:</u></b>		
17.	None	
<b>RISK MANAGEMENT IMPLICATIONS</b>		
18.	None.	
<b>POLICY FRAMEWORK IMPLICATIONS</b>		
19.	None	
<b>KEY DECISION</b>		No
<b>WARDS/COMMUNITIES AFFECTED:</b>		None directly as a result of this report
<b><u>SUPPORTING DOCUMENTATION</u></b>		
<b>Appendices</b>		
1.	Draft Inquiry Terms of Reference and Outline Inquiry Plan	
<b>Documents In Members' Rooms</b>		
1.	None	
<b>Equality Impact Assessment</b>		
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?		No
<b>Data Protection Impact Assessment</b>		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?		No
<b>Other Background Documents</b>		
<b>Equality Impact Assessment and Other Background documents available for inspection at:</b>		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

This page is intentionally left blank



### How do we get a better deal for private sector renters in Southampton? Scrutiny Inquiry Terms of Reference and Outline Inquiry Plan

#### 1. Scrutiny Panel membership:

Councillor  
Councillor  
Councillor  
Councillor  
Councillor

#### 2. Purpose:

To identify opportunities to improve outcomes for private sector renters in Southampton.

#### 3. Background:

- According to the English Housing Survey in 2020 to 2021, the Private Rented Sector (PRS) accounted for 4.4 million (19%) households in England, housing over 11 million people. The sector has doubled in size since the early 2000s but the proportion of PRS households has remained stable at around 19% or 20% since 2013 to 2014.
- The Government White Paper, [A Fairer Private Rented Sector](#) published in June 2022 outlined that everyone deserves to live in a safe and decent home and stated that most landlords and agents treat their tenants fairly and provide good quality and safe homes. However, the white paper noted that this is not universal practice and too many of the 4.4 million households that rent privately live in poor conditions, paying a large proportion of their income to do so, with the threat of sudden eviction hanging over them.
- Poor-quality housing undermines renters' health and wellbeing, affects educational attainment and productivity, and reduces pride in local areas.<sup>1</sup>
- In England, despite improvements over the past decade, over a fifth of privately rented homes (21%) are non-decent, and 12% have serious 'Category 1' hazards, which pose an imminent risk to renters' health and safety.<sup>2</sup>
- Private renters spend an average of 31% of their income, including housing support, on rent. In comparison, those buying their home with a mortgage spent 18% of their household income on mortgage payments and social renters paid 27% of their income on rent.<sup>3</sup> The median monthly rent recorded between April 2022 and March 2023 was £825 for England; this is the highest ever recorded.<sup>4</sup>

---

<sup>1</sup> [A fairer private rented sector - GOV.UK \(www.gov.uk\)](#) - Chapter 2 (P23)

<sup>2</sup> English Housing Survey 2020 to 2021

<sup>3</sup> English Housing Survey 2020 to 2021

<sup>4</sup> [Private rental market summary statistics in England - Office for National Statistics \(ons.gov.uk\)](#)

- More than one fifth of renters (22%) who moved in 2020-2021 did not end their tenancy by choice, including 8% who were asked to leave by their landlord and a further 8% who left because their fixed term ended.<sup>5</sup>
- In Southampton 29.2% of households lived in private rented sector accommodation in 2021 (approximately 30,000). This is the highest out of our ONS comparator cities<sup>6</sup> and has increased from 24.9% in 2011.<sup>7</sup>
- Data published in June 2023 identified that the median monthly rent in Southampton was £875<sup>8</sup>. This is £50 higher than the national median.
- A recent private sector stock condition survey has not been undertaken in Southampton, but the 2008 Southampton City Council Private Sector House Condition Survey found that over 28,000 (38%) of privately owned and rented homes in the city do not meet the Decent Homes Standard.<sup>9</sup>
- More broadly, Southampton is a growing city. The population increased by 5.1%, from just under 236,900 in 2011 to around 248,900 in 2021. There are approximately 30,000 higher education students studying in Southampton and both universities anticipate the number of students studying at the institutions to increase over the coming years. These trends create housing challenges for all tenures as well as concerns about affordability, especially for low income households. For example, the average rent for a three-bedroom property in Southampton is £1,100 per month, while the local housing allowance rate for this type of property is £922 per month.<sup>10</sup>
- Following the white paper, the Government has published the [Renters Reform Bill](#) and it had its first reading in the House of Commons in May 2023. The Bill seeks to level up the Private Rented Sector and rebalance the relationship between tenants and landlords.
- Local councils play a vital role in regulating and enforcing compliance in the Private Rented Sector. A number of innovative practices have been introduced by local authorities in England that have been designed to improve outcomes for private sector renters.

#### 4. Objectives:

- a) To identify the challenges and concerns of private sector renters in Southampton.
- b) To understand existing plans and opportunities to address the identified challenges.
- c) To identify good practice being employed to get a better deal for private sector renters in the UK and beyond.
- d) To identify what initiatives and approaches could work well in Southampton to improve outcomes for private sector renters.

#### 5. Methodology:

---

<sup>5</sup> English Housing Survey 2020 to 2021

<sup>6</sup> Census 2021 - [Microsoft Power BI](#)

<sup>7</sup> [How life has changed in Southampton: Census 2021 \(ons.gov.uk\)](#)

<sup>8</sup> [Private rental market summary statistics in England - Office for National Statistics \(ons.gov.uk\)](#)

<sup>9</sup> [Housing and Homelessness \(southampton.gov.uk\)](#)

<sup>10</sup> [Local Housing Allowance \(southampton.gov.uk\)](#)

- a) Seek the views of residents and stakeholders
- b) Undertake desktop research
- c) Identify best practice

## **6. Proposed Timetable:**

Six meetings between October/November 2023 and April 2024

### **Meeting 1: 6 October or 16 November 2023**

- Introduction, context and background
  - The shape of the private rental sector in Southampton
  - Understanding tenants needs and concerns – Including tenants survey
  - Overview of national legislation and policy
  - How the Council and partners seek to manage and oversee the private rental sector in Southampton.

### **Meeting 2: 16 November or 21 December 2023**

- The cost of renting in Southampton
  - Feedback from tenants and landlords
  - Local and national data
  - National and local policy
  - Alternative approaches / Good practice

### **Meeting 3: 21 December 2023 or 18 January 2024**

- The condition of private sector rental properties
  - Feedback from tenants and landlords
  - Local and national data
  - National and local policy
  - Alternative approaches / Good practice

### **Meeting 4: 18 January or 15 February 2024**

- Southampton's HMO Licensing Scheme
  - Analysis of the existing HMO licensing scheme in Southampton

### **Meeting 5: 15 February or 29 February 2024**

- Security, stability and overcrowding
  - Feedback from tenants and landlords
  - Local and national data
  - National and local policy
  - Alternative approaches / Good practice

### **Meeting 6: 18 April 2024**

- Consideration of the final report

This page is intentionally left blank

<b>DECISION-MAKER:</b>	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
<b>SUBJECT:</b>	MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE		
<b>DATE OF DECISION:</b>	14 SEPTEMBER 2023		
<b>REPORT OF:</b>	SCRUTINY MANAGER		
<b><u>CONTACT DETAILS</u></b>			
<b>Executive Director</b>	<b>Title</b>	<b>Executive Director – Corporate Services</b>	
	<b>Name:</b>	<b>Mel Creighton</b>	<b>Tel: 023 8083 3528</b>
	<b>E-mail</b>	<b>Mel.creighton@southampton.gov.uk</b>	
<b>Author:</b>	<b>Title</b>	<b>Scrutiny Manager</b>	
	<b>Name:</b>	<b>Mark Pirnie</b>	<b>Tel: 023 8083 3886</b>
	<b>E-mail</b>	<b>Mark.pirnie@southampton.gov.uk</b>	
<b>STATEMENT OF CONFIDENTIALITY</b>			
N/A			
<b>BRIEF SUMMARY</b>			
This item enables the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.			
<b>RECOMMENDATIONS:</b>			
	(i)	That the Committee considers the responses from the Executive to recommendations from previous meetings and provides feedback.	
<b>REASONS FOR REPORT RECOMMENDATIONS</b>			
1.	To assist the Committee in assessing the impact and consequence of recommendations made at previous meetings.		
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>			
2.	None.		
<b>DETAIL (Including consultation carried out)</b>			
3.	Appendix 1 of the report sets out the recommendations made to the Executive at previous meetings of the Overview and Scrutiny Management Committee (OSMC). It also contains a summary of action taken by the Executive in response to the recommendations.		
4.	The progress status for each recommendation is indicated and if the OSMC confirms acceptance of the items marked as completed they will be removed from the list. In cases where action on the recommendation is outstanding or the Committee does not accept the matter has been adequately completed, it will be kept on the list and reported back to the next meeting. It will remain on the list until such time as the Committee accepts the recommendation as completed. Rejected recommendations will only be removed from the list after being reported to the OSMC.		

<b>RESOURCE IMPLICATIONS</b>	
<b><u>Capital/Revenue</u></b>	
5.	None.
<b><u>Property/Other</u></b>	
6.	None.
<b>LEGAL IMPLICATIONS</b>	
<b><u>Statutory power to undertake proposals in the report:</u></b>	
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<b><u>Other Legal Implications:</u></b>	
8.	None
<b>RISK MANAGEMENT IMPLICATIONS</b>	
9.	None.
<b>POLICY FRAMEWORK IMPLICATIONS</b>	
10.	None
<b>KEY DECISION</b>	No
<b>WARDS/COMMUNITIES AFFECTED:</b>	None directly as a result of this report
<b><u>SUPPORTING DOCUMENTATION</u></b>	
<b>Appendices</b>	
1.	Monitoring Scrutiny Recommendations – 14 September 2023
<b>Documents In Members' Rooms</b>	
1.	None
<b>Equality Impact Assessment</b>	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?	No
<b>Data Protection Impact Assessment</b>	
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	No
<b>Other Background Documents</b> <b>Equality Impact Assessment and Other Background documents available for inspection at:</b>	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

# Overview and Scrutiny Management Committee: Holding the Executive to Account

Scrutiny Monitoring – 14 September 2023

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
13/07/23	Finance & Change	Medium Term Financial Strategy Update	1) That the monthly budget report that is being prepared for Cabinet is shared with the OSMC Chair.	Agreed	
			2) That, whilst recognising the requirement for timely action, the Executive commits to ensuring transparency and openness in the budget decision making process moving forward.	Agreed	
			3) That this Committee coordinates activity with the Governance Committee to ensure effective oversight and reduce unnecessary duplication.	Agreed. Whilst recognising the distinctive roles played by Audit and Scrutiny, regular dialogue will be scheduled between the Chair of the Governance Committee and the Chair of the OSMC to support a co-ordinated approach.	
			4) That, to support member oversight, local government finance training is offered to all councillors, and workshops are organised for members to discuss ongoing financial issues.	Local government finance training is already offered annually to all Councillors. Furthermore, the LGA sent an email to all Councillors on 10th July with details of a webinar: Finance without numbers: An introduction to local government finance, <b>Thursday 14 September</b> and <b>Thursday 2 November</b> . Group leaders should encourage that their members attend. Further detail is requested on the aims of the workshops in order to understand the resource commitment of this recommendation.	
			5) That a visit is undertaken by the Executive to Portsmouth City Council to understand how they have managed to maintain spending levels at an affordable level.	The Executive is already working closely with CIFPA and the auditors in addition to conversations with Wirral Council in order to develop and deliver the right plan for Southampton. Suggest a meeting via Teams may offer the best value for money option here.	

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
			6) That the revised CIPFA report is shared with the Committee when it is available.	Agreed	
			7) That, to increase the sum of money owed to the Authority that is paid on time and in full, the Executive reviews the Council's charging, collection and debt management processes.	This work is already in progress.	
			8) That the Executive reviews the Council's charging policy and that the review is informed by comparisons with Southampton's statistical neighbour authorities.	This work is already in progress.	
			9) That, to support the funding of essential transformation activity, the Executive ensures that the Council's Asset Register is kept up to date to enable the efficient disposal of the most appropriate assets.	This work is already in progress.	
			10) That, reflecting the significant increase in the number of people employed by the City Council over recent years, the Committee is provided with a breakdown of staff numbers, by service area, over the past 5+ years, alongside relevant supporting information.	Accept, however it will take some time to complete the analysis and speak to individual service areas. A graph outlining SCC FTE numbers from 2018 to 2022 is attached as Annex 1.	
			11) That, to improve outcomes and value from procurement activity, consideration is given to: <ul style="list-style-type: none"> <li>• Identifying opportunities to streamline the Council's procurement processes.</li> <li>• Extracting additional value by combining similar individual capital</li> </ul>	This work is already in progress and the outcome will be included in a future report.	



Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
Page 91			<p>project procurement activity into larger, single tender processes.</p> <ul style="list-style-type: none"> <li>Merging the Council's two procurement teams into a single entity.</li> </ul>		
			<p>12) That the Deputy Leader circulates to the Committee the Labour Party's 2023 Southampton City Council election manifesto to develop understanding of the Administration's priorities.</p>	<p>2023 Southampton City Council election manifesto priorities – Labour Party:</p> <p><b>A Place to be Proud of</b></p> <p>Every part of the city deserves investment. Southampton Labour Councillors support:</p> <ul style="list-style-type: none"> <li>Spending more to fix our roads and pavements</li> <li>More CCTV to tackle litter and fly-tipping</li> <li>Increasing access to Southampton's waterfront</li> <li>More investment in your local area through 'Love Where You Live' initiative Bringing derelict buildings and shops back into use.</li> </ul> <p><b>An Affordable City</b></p> <p>Southampton Labour Councillors will help people with the cost of living by:</p> <ul style="list-style-type: none"> <li>Becoming a Real Living Wage City</li> <li>Delivering more affordable homes</li> <li>Bringing in cheaper, more frequent, buses</li> <li>Becoming a 'Right to Food City' where no one goes hungry</li> <li>Supporting new and existing businesses through tough times.</li> </ul> <p><b>A Greener City</b></p>	Completed

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
Page 92				<p>A greener city is a healthier city. Southampton Labour Councillors will:</p> <ul style="list-style-type: none"> <li>• Introduce Food Waste Collections</li> <li>• Make more homes energy efficient to keep bills low</li> <li>• Invest in our green spaces and increase the number of Green Flag Parks</li> <li>• Plant more wildflower meadows and thousands of new trees.</li> </ul> <p><b>A Safer City</b></p> <p>Southampton Labour Councillors want to create a city where everyone deserves to feel safe in their homes and neighbourhoods. We will:</p> <ul style="list-style-type: none"> <li>• Clamp down on poor quality landlords, with better regulation</li> <li>• Get more Community Wardens to tackle anti-social behaviour</li> <li>• Help local groups through our Safer Neighbourhoods Fund</li> <li>• Improve road safety through school streets.</li> </ul> <p><b>A FAMILY CITY</b></p> <p>Labour want to create a city where everyone thrives. We stand for:</p> <ul style="list-style-type: none"> <li>• More jobs and training for young people</li> <li>• More things for young people to do in our neighbourhoods</li> <li>• Help with the cost of living crisis</li> <li>• Cheaper all-year bus pass for young people.</li> </ul>	

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
10/08/23	Adults, Health & Housing	Consideration of the future of Holcroft House	1) That the Administration ensures that: <ol style="list-style-type: none"> <li>a. the consultation on the future of Holcroft House is promoted via the normal channels utilised by the Council.</li> <li>b. the consultation is reviewed to ensure that the options are clear.</li> </ol>	<ol style="list-style-type: none"> <li>a. Details on promotion of the consultation are included in the OSMC briefing paper.</li> <li>b. It is not possible to amend a consultation once it has gone live. Changing the text or options of a question will invalidate the answers from any respondents who have already taken part. However, the administration does note the comments made for future consultants.</li> </ol>	Completed
			2) That the Committee are provided with an overview of the provider market in Southampton and the surrounding area for residents with dementia requiring residential care.	Attached as an appendix to the OSMC briefing paper.	Completed
			3) That the decision making report on the future of Holcroft House, that will be considered by Cabinet and the OSMC in September, includes detailed feedback on the outcomes from the consultation process, as well as the financial implications of the alternative options considered and rejected.	Included within the OSMC briefing paper.	Completed
			4) That, reflecting the complexities relating to the financial implications of the available options, the Finance Business Partner for Adult Social Care is invited to attend the 14 September OSMC meeting.	Agreed. The Finance Business Partner for Adult Social Care will be in attendance at 14 September OSMC meeting.	
10/08/23	Leader	Council Performance Report	1) That all 51 elected members are given access to the Council's Performance Report.	A note on the report is in the Councillor catch up bulletin (with a link and offer of training) and all elected members now have access to the report.	Completed
10/08/23	Finance & Change	Revenue and Capital Financial Monitoring	1) That an overview of the outcomes from the Council's voluntary redundancy scheme is circulated to the Committee when available.	<a href="https://www.southampton.gov.uk">Council wide voluntary redundancy opportunity (southampton.gov.uk)</a>	

Annex 1 - SCC FTE numbers

